



# Bellevue Planning Commission

## A Resolution of the Planning Commission

November 7, 2018

2018 Annual Final Review Comprehensive Plan Amendment Recommendation

### East Main

AYE	NAY	ABSENT	
X			Jeremy Barksdale, Chair
X			John Carlson
X			John deVadoss
X			Aaron Laing
X			Mohammad Malakoutian
X			Anne Morisseau, Vice Chair
X			Radhika Moolgavkar
On the motion of: Commissioner Laing			
Seconded by: Commissioner Carlson			
The following resolution was adopted: East Main Final Review Recommendation			

WHEREAS, Chapter 36.70A.010 RCW documents state Legislative findings that uncoordinated and unplanned growth, together with a lack of common goals expressing the public's interest in the conservation and the wise use of our lands, pose a threat to the environment, sustainable economic development, and the health, safety, and high quality of life enjoyed by residents of this state; and

WHEREAS it is in the public interest that citizens, communities, local governments, and the private sector cooperate and coordinate with one another in comprehensive land use planning; and

WHEREAS, Chapter 3.64.070 Bellevue City Code establishes the powers and duties of the Planning Commission to act in an advisory capacity to the City Council by holding public hearings and conducting studies, perform analyses, and prepare reports requested by the City Council, and shall review, advise and make recommendations to the City Council on the comprehensive plan and other planning documents of the city to determine if the city's plans, goals, policies and land use ordinances and regulations implement the state Growth Management Act and promote orderly and coordinated development within the city; and



# Bellevue Planning Commission

WHEREAS, the Planning Commission has conducted Final Review according to LUC 20.30I for the **East Main (18-103885 AC)** proposed comprehensive plan amendment, providing for a public participation process, and holding information and review study sessions; and

WHEREAS, the Planning Commission held a Final Review public hearing on November 7, 2018 after the city on October 18, 2018 published notice of the Final Review public hearing, and provided the staff recommendation, application, and all materials submitted to the public record;

WHEREAS, the Planning Commission after taking testimony at the Final Review public hearing recommends that the amendments proposed in the Wig Properties document attached with this resolution be incorporated in the comprehensive plan amendment; and


WHEREAS the Planning Commission finds that the proposed amendment is consistent with all the Final Review Decision Criteria in LUC 20.30I.150.B.1-5:

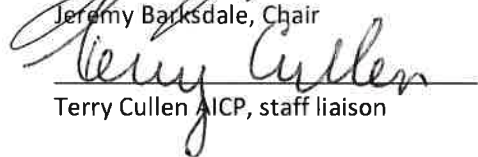
## **20.30I.150 Final Review Decision Criteria**

The Planning Commission may recommend, and the City Council may adopt or adopt with modifications an amendment to the Comprehensive Plan if:

- A. There exists obvious technical error in the pertinent Comprehensive Plan provision; or
- B. The following criteria have been met:
  - 1. The proposed amendment is consistent with the Comprehensive Plan and other goals and policies of the City, the Countywide Planning Policies, the Growth Management Act, and other applicable law; and
  - 2. The proposed amendment addresses the interests and changed needs of the entire City as identified in its long-range planning and policy documents; and
  - 3. The proposed amendment addresses significantly changed conditions since the last time the pertinent Comprehensive Plan map or text was amended. See LUC 20.50.046 for the definition of "Significantly Changed Conditions;" and
  - 4. If a site-specific proposed amendment, the subject property is suitable for development in general conformance with adjacent land use and the surrounding development pattern, and with zoning standards under the potential zoning classifications; and
  - 5. The proposed amendment demonstrates a public benefit and enhances the public health, safety and welfare of the City.

NOW THEREFORE the Planning Commission recommends to the City Council that it adopt the East Main amendment to the Comprehensive Plan.

  
Jeremy Barksdale, Chair

  
Terry Cullen AICP, staff liaison

11/21/2018  
Date

11/21/18  
Date

### Definitions

*Transit-oriented development (TOD)* – Development that is within one-half mile from and oriented toward a transit station that provides frequent, reliable service. TOD optimizes transit use through a compact mix of housing, retail and office uses and a walkable pedestrian-oriented character.

*East Main – Transit Oriented Development (EM-TOD)* – A land use designation in the Southwest Bellevue (West Bellevue) subarea designed to provide for a mix of office, housing, retail, and services. Multiple uses and appropriate densities are encouraged to create a concentration of activity that supports transit service and retail development.

### Land Use Element

#### COMPREHENSIVE PLAN MAP

Update Comprehensive Plan Land Use Map (Map LU-1) to include East Main Transit Oriented Development designations

#### POLICIES

*[new policies to be inserted under a separate Transit Oriented Development Areas heading following the Downtown and Mixed Use Centers heading]*

##### Transit Oriented Development Areas

- A. Provide for a mix of housing, office, service and retail uses in a compact walkable development pattern that optimizes the benefits of transit investment in Bellevue’s transit-oriented development areas.
- B. Provide walking and bicycle routes in the station area that are accessible, safe and convenient, and that connect to destinations, transit and surrounding bicycle and pedestrian networks.
- C. Ensure that transit-oriented land use and development is responsive to the type of transit facilities and services provided and the context of surrounding area.
- D. Consider a land use incentive system that offers additional floor area in exchange for infrastructure and amenities that contribute to the public good.

**E. Consider allowing larger floorplates for office use to accommodate the building types desired by technology companies.**

##### Southwest Bellevue Subarea Plan

#### COMPREHENSIVE PLAN MAP

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Update Figure S-SW.1 Southwest Bellevue Land Use Plan to include East Main Transit Oriented Development designation.

### **East Main TOD Vision**

*[East Main TOD vision, goals and policies to be inserted as a separate section following the Overview section]*

In 2035, the East Main station area is a vibrant, livable and memorable transit-oriented neighborhood. Anchored by a variety of housing choices, offices, hotel and supporting commercial services, the East Main neighborhood comfortably spans the change in character from Downtown to the low-density residential neighborhood west of 112th Ave SE. East Main's urban design character, expressed by varied buildings heights, abundant landscaping, an attractive open space system and informal gathering places, reflects its unique character and location.

Small walkable blocks and connected pathways allow people to easily move between the light rail station and destinations in and around the station area. Along 112th Ave SE, wide sidewalks, ample landscaping and pedestrian oriented development create a safe and attractive environment. Careful management of the transportation system has ensured that mobility and safety is achieved while also protecting the adjacent lower density neighborhoods from negative traffic impacts.

### **GOALS & POLICIES**

East Main Station Area

#### **Land Use**

**Goal:** To develop regulations that provide for a compact urban-scale transit-oriented district that optimizes the benefits of the light rail investment and complements existing neighborhoods.

1. Establish the East Main Transit Oriented Development (EM-TOD) area as a high quality, mixed-use neighborhood, distinct from and complementary to Downtown and providing a graceful transition from Downtown to adjacent residential neighborhoods **and an iconic gateway development on Interstate 405**. Within this area:

- a. The area north of SE 6th Street is the primary TOD area and accommodate the greatest amount and intensity of development.

- b. The area south of SE 6th Street is the secondary TOD area, with mixed use TOD development at a lower scale development pattern, due to the increased distance from the transit station and environmental constraints.
- c. The entire East Main TOD area should maintain a consistent high design quality.

2. Promote a mix of housing, office, retail and hotel uses that create a vibrant active center during both daytime and evening hours.

3. Ensure that land uses, parking and development patterns optimize transit use and access.

**4. Emphasize great pedestrian quality through urban design strategies: additional height can optimize open spaces at the ground level; limiting the majority of parking access to the perimeter of large sites reduces vehicle congestion in the pedestrian environment; and on sites with varying topography, establish a consistent datum for the ground plane that allows for level, accessible and connected pedestrian spaces.**

5. Provide housing for diverse household sizes and income levels consistent with the city's Affordable Housing Strategy.

**6.** Establish a land use incentive system that offers additional floor area in exchange for affordable housing as a top priority and may also include other improvements and amenities that contribute to the public good.

#### **Transportation**

**Goal:** To create a complete and connected public transportation system that enhances mobility and protects nearby neighborhoods from spillover traffic impacts.

#### **Pedestrians and Bicycles**

**7.** Prioritize pedestrian and bicycle movement as the primary means of travel within the station area.

**8.** Create an active, safe and inviting pedestrian and bicycle environment in the station area and along 112th Avenue SE.

**9.** Establish a clearly-defined **public publicly accessible** pedestrian system **through public easements** to the station area and other destinations, such as the Mercer Slough, and other nearby parks and open spaces.

**10.** Foster walkability and visual interest by establishing a pattern of small walkable blocks within the station area wherever reasonably feasible.

**11. Allow for pedestrian sky bridge connections from the East Main Station across 112<sup>th</sup> Avenue SE to the transit-oriented development east of 112<sup>th</sup> Avenue SE.**

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12. Support improved non-motorized connections on Main Street to the Wilburton neighborhood and the Eastside Rail Corridor.

### Vehicular Mobility

13. Develop one or more new east/west streets and a new north/south street between 112th and 114th avenues SE in the primary TOD area. Explore options to provide continuing access from Main Street to 114<sup>th</sup> Avenue SE and provide vehicular connections from a new north/south street east of 112<sup>th</sup> Avenue SE to Main Street.

14. Establish a system of public streets with public easements organized in a small block grid pattern, as shown in Figure 1.

15. Develop parking standards that reflect the reduced reliance on vehicular travel in the station area.

16. On large sites, use large, below-grade garages to promote shared and efficient use of parking resources and to limit vehicular congestion in the pedestrian environment.

### Urban Design

**Goal:** To develop regulations that achieve a distinctive pedestrian-oriented design character and a lively public realm that reflects the unique relationship of the station area to Downtown and the surrounding residential area.

17. Allow development to achieve maximum densities envisioned for the station area.

18. Ensure that development is scaled to serve those who live and work in the station area and adjoining Southwest Bellevue Subarea (West Bellevue) neighborhoods; large retail uses that serve a regional market are not appropriate in this setting. Allow grocery stores, entertainment and retail that serve Bellevue neighborhoods as well as transit..

19. Minimize the visual intrusion of required parking structures through thoughtful location and design, substantial landscaping, wrapping other uses around structured parking, integration of ground-level retail and pedestrian uses or other measures. Stand-alone parking structures are not appropriate in this setting.

20. Promote an inviting and safe walking environment through pedestrian-oriented storefronts, housing, abundant green space including trees, gathering places, welcoming building entrances or front stoops, and other measures.

21. Integrate pedestrian and bicycle access to transit in the design of public and private developments so that the form and connectivity of the built environment support non-motorized travel choices.

22. Provide for the use of high quality and durable building materials that evoke a sense of permanence.

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23. Ensure a lively public realm by integrating publicly accessible plazas, open spaces and other gathering places with public and private development.

24. Achieve district design that reinforces the station area's role as a significant downtown gateway from public viewpoints along northbound I-405 and Wilburton hill.

25. Allow for greatest building heights closest to Downtown and along I-405. Building heights should transition down toward 112th Avenue SE and the adjacent low-density residential neighborhood.

26. Consider building placement and use of building materials to help reduce noise from I-405.

27. Provide abundant landscaping and amenities along 112th Avenue SE to enhance its pedestrian character.

28. Support a future corridor design for Main Street that emphasizes safety and aspects of the character of the Old Bellevue district, such as wide sidewalks, planter strips, shade trees and lighting,

29. Preserve sunlight and air circulation through thoughtful siting and spacing of towers.

30. Include landscaping treatment, building modulation, and other architectural measures in high-rise development to create interest, texture and a sense of human scale.

### Open Space

**Goal:** To develop regulations that create an attractive and functional open space system that serves the immediate neighborhood and that connects with the larger Bellevue parks and open space system.

31. Establish a public an open space system in the station area that incorporates:

- a) Abundant landscaping;
- b) Well-integrated publicly accessible plazas, paths, open spaces and other gathering places; and
- c) A clearly-defined public pedestrian system that is connected to destinations within and surrounding the station area.

### Natural Environment

**Goal:** To promote environmental sustainability and realize opportunities provided by redevelopment to improve the health of natural features.

32. Encourage development adjacent to Sturtevant Creek to enhance the stream corridor and wetlands as an amenity.

33. Promote environmentally sensitive design in public and private projects, including use of natural drainage systems, water conservation measures, and other practices.

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Planning Commission Recommended Policy  
East Main Transit Oriented District plan amendment  
November 7, 2018 Public Hearing  
Attachment to the Resolution

Page 6 of 6

**In place of the Generalized Street Diagram, include the following language:  
Create a new north-south street that runs east of and parallel to 112<sup>th</sup> Ave SE and create two  
new east-west connections to connect 112<sup>th</sup> Ave SE to 114<sup>th</sup> AVE SE.**

**In place of the Generalized Open Space Diagram, include the following language:  
Corner plazas may be appropriate at certain intersections. Larger open spaces should be  
included in this district in locations that are accessible to and visible from the light rail  
station.**

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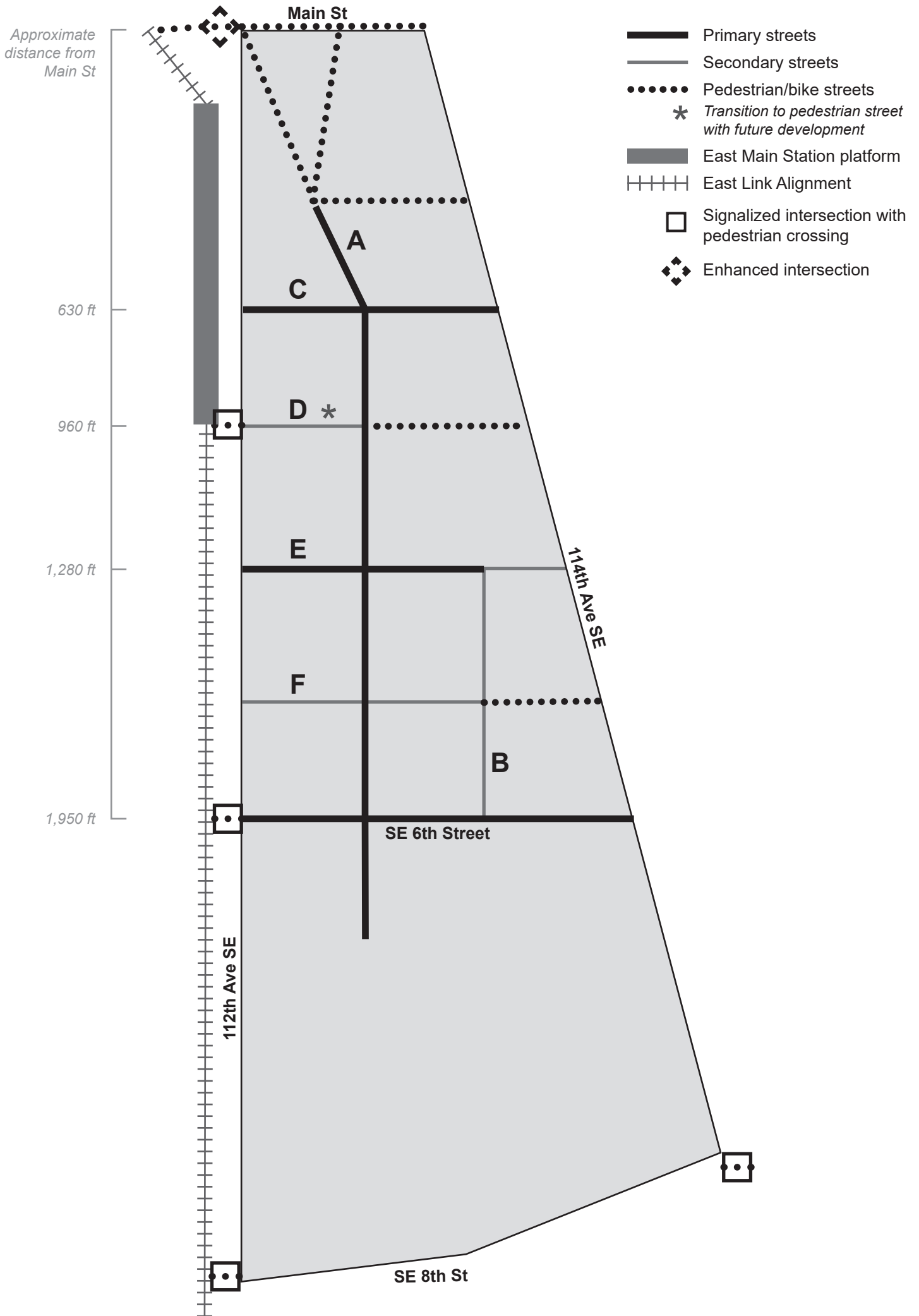


Figure 1

This figure was deleted and replaced with the text, "Create a new north-south street that runs east of and parallel to 112th Ave SE and create two new east-west connections to connect 112th Ave SE to 114th Ave SE."

# Generalized Street Diagram

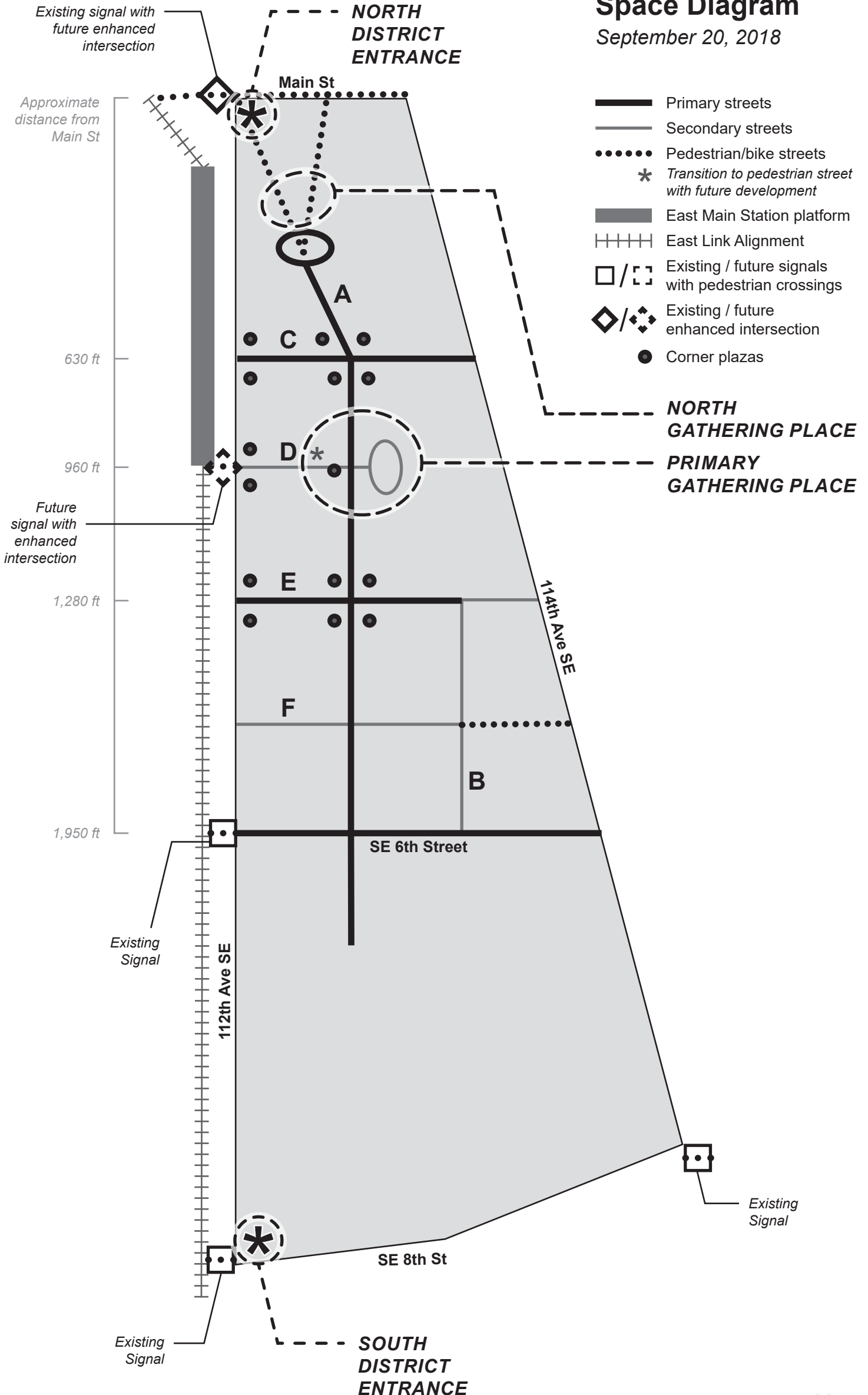
September 21, 2018



This figure was deleted and replaced with the text, "Corner plazas may be appropriate at certain intersections. Larger open spaces should be included in this district in locations that are accessible to and visible from the light rail station."

# Generalized Open Space Diagram

September 20, 2018



- Primary streets
- Secondary streets
- Pedestrian/bike streets
- Transition to pedestrian street with future development
- East Main Station platform
- East Link Alignment
- Existing / future signals with pedestrian crossings
- Existing / future enhanced intersection
- Corner plazas

**NORTH GATHERING PLACE**  
**PRIMARY GATHERING PLACE**

**SOUTH DISTRICT ENTRANCE**