

CITY COUNCIL AGENDA TOPIC

Ordinance regarding development services under the Bellevue City Code; fees for applications requiring construction, land use, fire, survey, sign, transportation, utility, and clearing & grading review and inspection services; establishing the school impact fee schedule for Issaquah School District No. 411 and Renton School District No. 403; providing for severability; and repealing Ordinance No. 6817.

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EXECUTIVE SUMMARY

ACTION

This Ordinance provides updates to fees charged for development services applications requiring construction, land use, fire, survey, transportation, utility and clearing & grading review and inspection services; establishes the school impact fee schedule for Issaquah School District No. 411 and Renton School District No. 403; provides for severability; and repeals Ordinance 6817. On October 28, after discussion in Study Session, Council directed staff to finalize this Ordinance for approval.

RECOMMENDATION

Move to adopt Ordinance No. 6879

BACKGROUND/ANALYSIS

On October 28, the City Council received an update on the current development cycle, which has remained strong with several major commercial and multi-family residential projects in the development review pipeline. However, economic factors such as lower demand for office space, high-interest rates, and high-construction costs contributed to fewer major projects starting construction over the past year. The major project development activity forecast is expected to continue at this slower pace until economic factors reach a more desirable state for developers. While the slowdown has been somewhat buffered by a high pace of development permit applications in other sectors, it has caused Development Services to focus on continuous improvement efforts such as working with the Bellevue Development Committee (BDC) to identify and prioritize opportunities to streamline and improve the permitting process.

Council also considered the results of the annual internal cost of service study that assesses service levels, financial performance, and forecast changes in development activity. The analysis and resulting fee adjustments are essential to sustain service levels, maintain revenue adequate to support the operation, and ensure competitive fees in our region.

The financial management guiding principles previously endorsed by the City Council for Development Services include:

- Fees should be regionally competitive and provide timely, high-quality services,
- Applicants should pay for the services they receive,
- Fiscal management should be performed on an overall development services basis, and
- Funding structure should support the management of development services as a line of business through economic cycles and fluctuations in workload.

Proposed Hourly Rates Fee Adjustments

Permit fees collected to support development services follow two primary approaches: hourly rates based on the staff time needed to complete permit review and inspections, and fees based on the calculated value of the permitted work. The hourly rate adjustments for land use, fire, transportation, and utilities plan review and inspection reflect the total cost impacts for variable and fixed costs such as City-wide overhead, facilities, technology services, and administrative services.

The annual fee update analyzes costs associated with delivering development review and inspection services and maintaining alignment with fees charged for those services and the established cost recovery policies. Hourly rates are charged for land use, transportation, utilities, and fire review and inspection services. Building permit fees supporting building review and inspection services are based on the estimated project value. The proposed adjustments to hourly and building permit fees are provided below:

Function	2025 Adopted	2026 Proposed	% change in rate
Land Use review	\$281	\$304	8.2%
Fire review & inspection	\$212	\$227	7.1%
Transportation review & inspection	\$243	\$264	8.6%
Utilities review & inspection	\$197	\$216	9.6%

Permit fees supporting building review and inspection services are based on the estimated construction value. The following adjustments are proposed for building permit fees:

- Adopt the updated building valuation data (BVD) table published by the International Code
 Council (ICC) to reflect the change in construction valuation from August 2024 to August 2025.
 Values derived from the BVD tables are used to determine building permit fees.
- Adjust the BVD table using the Washington State modifier from 1.13 to 1.11, from July 2024 to July 2025 as published by Marshall and Swift to align Washington State construction costs.
- Adjust building review and inspection fees, including permits for electrical, mechanical, and plumbing systems, by CPI-W (2.70 percent).

In addition to the adjustments in fees as part of the annual fee analysis process, the City also reviews the consolidated fee ordinance and makes adjustments that reflect changes in business practices or processes that can increase or decrease the fees charged for specific permit types. The proposed fee adjustments also reflect the results of the fee analysis for permits where a flat fee is charged based on

the average number of review and inspection hours needed to complete the permit. As part of the ongoing fee analysis, proposed changes to flat fees are for single family, tenant improvement, and water services, and adding Land Use for programmatic vegetation review.

Finally, the school impact fee schedule for Issaquah School District No. 411 and Renton School District No. 403, as originally established under Ordinance 4801 and Ordinance 6194, and as authorized by Section 22.18.100 of the Bellevue City Code, is re-established and updated by this Ordinance. Specifically, the Issaquah School District provided Council with the 2025 Capital Facilities Plan adopted by the Issaquah School Board on June 10, 2025, which supports setting school impact fees for the district to \$0 in 2026. Likewise, the Renton School District provided Council with the 2025 Capital Facilities Plan adopted by the Renton School Board on June 25, 2025, which supports setting school impact fees for the district to \$0 in 2026. The school impact fee schedule for Issaquah School District No. 411 and Renton School District No. 403 is set forth in Attachment B to the Ordinance.

POLICY & FISCAL IMPACTS

Policy Impact

RCW 19.27.100 & RCW 82.02.020

State law allows cities to charge reasonable fees for development services provided by the City. <u>Council Policy Direction</u>

The City Council has set cost recovery objectives for development services. Setting cost recovery objectives based on the type of service being delivered provides a more understandable and consistent approach for setting fees, with common objectives across departments and functions. The cost recovery targets established by the Council are as follows:

Type of Service	Cost Recovery Target	Funding Source
Policy Development & Public Information	0%	100% General Fund/Utilities Fund supported
Code Compliance	0%	100% General Fund supported
Land Use Discretionary Review	100%	100% fee supported
Engineering Review & Inspection	100%	100% fee supported
Technical/ Administrative Support	100%	100% fee supported

Fiscal Impact

The proposed fees reflect the results of the annual fee analysis which sets the hourly rates and flat fees based on the average number of review and inspection hours to complete the permit. The proposed changes would generate an estimated total increase in Development Services fee revenue of \$1.5 million in 2026, which is included in the 2026 budget.

OPTIONS

 Adopt the Ordinance regarding development services under the Bellevue City Code; fees for applications requiring construction, land use, fire, survey, sign, transportation, utility, and clearing & grading review and inspection services; establishing the school impact fee schedule for Issaquah School District No. 411 and Renton School District No. 403; providing for severability; and repealing Ordinance No. 6817.

2. Do not adopt the Ordinance and provide alternative direction to staff.

ATTACHMENTS

Proposed Ordinance No. 6879

AVAILABLE IN COUNCIL LIBRARY

N/A