

CITY COUNCIL AGENDA TOPIC

Resolution adopting the 2026-2045 Transportation Facilities Plan.

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EXECUTIVE SUMMARY**ACTION**

Transportation staff and the Transportation Commission Vice-chair presented the Preliminary 2026-2045 Transportation Facilities Plan (TFP) project list at a Council Study Session on August 4, along with a recommendation to extend the TFP timespan from 12 years to 20 years. At that meeting the Council directed the continuation of the TFP update process and expressed support for changing the TFP timespan to 20 years. The Transportation Commission formally recommended Council adoption of the 2026-2045 TFP at their meeting on October 9. This Resolution will adopt the 2026-2046 TFP.

A separate City Council Agenda Topic and Council action at this meeting will amend Bellevue City Code Section 22.16, changing the TFP term to 20 years.

RECOMMENDATION

Move to adopt Resolution No. 10557

BACKGROUND/ANALYSIS

The TFP serves as the City's intermediate-range, transportation capital facility planning document. It includes a listing of projects balanced to projected revenue over the plan period. The TFP functions as a bridge between the Mobility Implementation Plan (MIP), long-range facility plans and modal plans (e.g., Transit Master Plan) and the funded projects in the adopted 6-year Capital Improvement Program (CIP) Plan. The TFP provides the first level of citywide prioritization of transportation facility projects identified in the MIP, the Transportation Improvement Program (TIP) and in long-range transportation studies.

The current 2022-2033 TFP, a 12-year plan, was adopted by Council on July 11, 2022 (Resolution No. 10112).

The proposed 2026-2045 TFP (Attachment A) includes 77 projects that will improve safety, address vehicular capacity needs, enhance transit mobility and continue building out key segments of the pedestrian and bicycle systems. Twenty-seven of the projects are listed with full implementation funding, while 13 other projects have funding to advance their development (e.g., for design and/or right of way), consistent with allocations in the 2025-2030 CIP. The remaining 37 projects do not have

specific funding allocations in the proposed TFP; they will be advanced for implementation as additional funds become available, as priorities evolve and as opportunities emerge. Also listed are 15 ongoing transportation programs.

Included in the referenced group of 37 projects are seven transit projects (TFP-303 to TFP-309); these were among the candidate projects considered in the TFP process and have been added to the list for the proposed 2026-2045 TFP, per direction of the Council at the study session on August 4.

On October 9, the Transportation Commission approved, by a vote of 4-0, a recommendation to approve the 2026-2045 Transportation Facilities Plan. Attachment B is a transmittal letter with the Commission's recommendation. Separately, staff completed a SEPA checklist for the proposed 2026-2045 TFP and a Determination of Non-Significance was issued on October 23.

Associated City Code Amendment

Bellevue City Code (BCC) 22.16.050 states "The Transportation Facilities Plan is a 12-year list of transportation improvements in the service area. These transportation improvements include design, acquisition of right-of-way, and construction. Every two years or as otherwise directed by Council, the Transportation Commission shall review and, as necessary, present an update of the TFP to the City Council for consideration."

As discussed at the August 4 study session, the CIP plan includes more transportation projects, and project costs, than available funding can support in the 2025-2030 period of the CIP Plan. Current revenue projections indicate that a 12-year TFP period is not enough time to gain the revenue needed to complete the discrete projects and to continue to fund the ongoing capital programs in the current 2025-2030 CIP Plan. Therefore, Council agreed with staff and the Transportation Commission to extend the TFP period to 20 years, 2026-2045.

Extending the TFP timeframe requires revision of the City Code, changing two references to a 12-year plan to a 20-year plan. No other amendments to the code are proposed. Refer to separate agenda memo and proposed Council action at this meeting to amend the relevant code sections.

Transportation Impact Fee Project List

Chapter 22.16 of the BCC constitutes the City's Transportation Impact Fee Program and is enacted pursuant to Chapter 82.02 of the Revised Code of Washington (RCW). Per BCC Chapter 22.16, the impact fee project list consists of the transportation improvements in the TFP needed to provide vehicular capacity on City roadways, where the capacity needs are reasonably related in part or in whole to new development. Projects that meet these criteria for the Impact Fee Program are identified in the project list included in the proposed 2026-2045 TFP document (Attachment A). The impact fee project list is adopted by Council when it adopts the TFP. Also included in the proposed impact fee project list are nine completed projects that have excess capacity to serve new development, and for most of which, the city is still paying off debt financing used to accelerate project implementation; these completed projects are listed at the end of the proposed 2026-2045 TFP document.

Transportation Impact Fee Program Review

Pursuant to Chapter 22.16 of the BCC, concurrently with the development and adoption of an updated TFP, Transportation staff prepares an updated Transportation Impact Fee Program Report. This report analyzes the updated, cumulative cost of the Transportation Impact Fee Project List in the context of

the forecast land use growth in the city during the TFP plan period. This land use growth is converted to new vehicle trips (Growth Trips), based on the specific trip generation characteristics of various land use categories as documented in the latest edition of the Institute of Transportation Engineers (ITE) Trip Generation Manual.

Every growth trip with at least one “trip end” (origin or destination) within Bellevue may be charged a fee for its impact on the transportation network – unless the specific development or portion thereof is exempt from the requirement per BCC 22.16.070 (e.g., Any development or portion thereof used exclusively for affordable housing is exempt from paying impact fees). The Program Report calculates what the “Maximum Allowable” impact fee rate per growth trip can be. The actual impact fee rate charged to new development is set by the City Council when it adopts an impact fee rate schedule, but the rate may not exceed this maximum allowable amount.

A key finding of the updated 2025 Transportation Impact Fee Program review is that the maximum allowable impact fee rate continues to significantly exceed the impact fee rate currently charged to new development, established by Ordinance 6688, adopted on November 21, 2022 (amended by Ordinance 6715 (a technical correction), adopted on January 9, 2023). Ordinance 6688, continuing past practice, authorized an annual administrative three percent (3%) increase to the fee rate, effective every January 1st. The newly calculated Maximum Allowable Transportation Impact Fee rate is \$20,343 per trip. The currently adopted 2025 impact fee rate, effective through December 31, is \$7,946. Applying the annual administrative adjustment would bump the fee to \$8,185 per trip, effective January 1, 2026.

Since the latest Council adoption of the Transportation Impact Fee Schedule, there has been a new 12th Edition of the ITE Trip Generation Manual, issued in August. This new edition documents some modest changes to several of the trip generation rates for land use categories listed on the adopted Impact Fee Schedule. Due to the ITE Manual update, **under separate action** scheduled for December 2, Council will be presented with a new Transportation Impact Fee Schedule Ordinance for adoption, to be effective January 1, 2026. Staff do not propose any change to the per trip impact fee rate charged under the current fee ordinance, inclusive of the annual administrative adjustment. The 2026 rate will remain \$8,185 per trip, and the 2027 rate will administratively increase to \$8,430 per trip.

POLICY & FISCAL IMPACTS

Policy Impact

Comprehensive Plan

Policy CF-1 of the Capital Facilities Element and policies TR-1, TR-17 through TR-22, TR-40, TR-88, TR-96, TR-110, TR-120, TR-121 and TR-124 of the Transportation Element of the Comprehensive Plan provide a framework for the City’s periodic update of the TFP in compliance with the requirements of the Growth Management Act and the Multimodal Concurrency Code.

Bellevue City Code

BCC 22.16, the Transportation Impact Fee Program, designates the TFP as the long-term transportation plan for identifying improvements to meet future development needs. The list of projects to which impact fees are applied is derived from the TFP and represents the roadway and intersection (vehicular) capacity projects that will serve growth-related traffic impacts. BCC 22.16 allows for completed projects to be included in the Impact Fee Program, to the extent they have excess capacity

that will serve new growth and development and provided no fee shall be imposed to make up for any system improvement deficiencies.

BCC 22.16.050 states “The Transportation Facilities Plan is a 12-year list of transportation improvements in the service area. These transportation improvements include design, acquisition of right-of-way, and construction. Every two years or as otherwise directed by Council, the Transportation Commission shall review and, as necessary, present an update of the TFP to the City Council for consideration.”

Fiscal Impact

There is no direct fiscal impact associated with revising City code regarding the TFP or adoption of the 2026-2045 TFP. A subset of the projects included within the proposed 2026-2045 TFP are on the transportation impact fee project list. The impact fee project list supports the impact fee rates included in the adopted impact fee rate schedule.

OPTIONS

1. Adopt the Resolution adopting the 2026-2045 Transportation Facilities Plan.
2. Do not adopt the Resolution and provide alternative direction to staff.

ATTACHMENTS

- A. Proposed 2026-2045 Transportation Facilities Plan
- B. Transportation Commission 2026-2045 TFP Update Recommendation Memorandum
Proposed Resolution No. 10557

AVAILABLE IN COUNCIL LIBRARY

2026-2045 TFP Update SEPA Determination of Non-Significance
2025 Update - Transportation Impact Fee Program Report