# Utilities 2023-2028 Rates Forecast Update

#### **Presentation to Environmental Services Commission**

Nav Otal, Utilities Director Andy Baker, Fiscal Manager

June 16, 2022



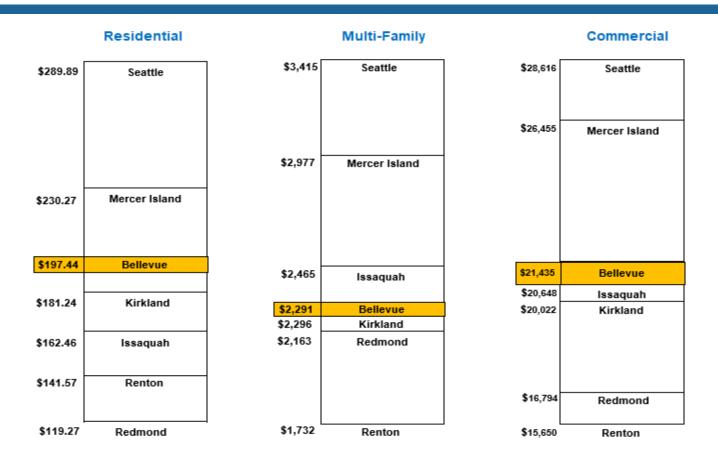
#### **Agenda**

- Rate Development Process
- Key Financial Policies
- Rate Scenarios
- Next Steps

# Direction Needed from Commission

- No action required at this time.
- Staff will be seeking the Commission's budget proposal recommendation to the City Manager on July 7.

#### Rates Competitive with Neighbors



Source: All rate information was obtained from municipality websites



# Typical Residential Combined Bill Impact – Proposed

	2023 Bill		202	24 Bill
2022 Monthly Bill		\$197.44		\$210.07
Rate Drivers				
Wholesale	2.3%	\$4.49	2.2%	\$4.55
Local				
CIP	1.2%	\$2.27	1.3%	\$2.78
R&R	1.4%	2.82	0.8%	1.68
Taxes/Interfunds	0.7%	1.46	0.8%	1.70
Operations	0.8%	1.59	0.8%	1.66
Local	4.1%	\$8.14	3.7%	\$7.82
Total Increase		\$12.63		\$12.37
Typical Monthly Bill	6.4%	\$210.07	5.9%	\$222.44

#### Rate Development Methodology

Operating Expense



Capital Expense

Non-Rate Revenues



- Grants
- Developer Fees
- Interest



Rate Revenue Requirement

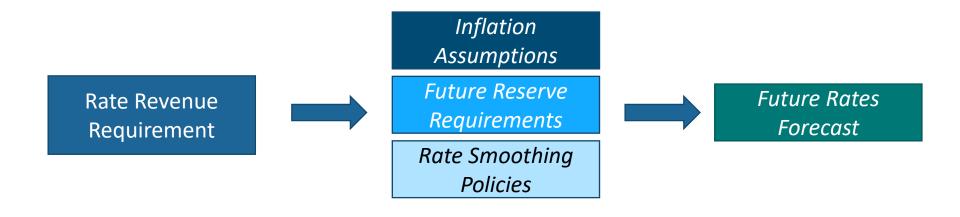


Necessary Rate Increase

2023 - 6.4%

2024 - 5.9%

#### **Future Rate Forecasting**

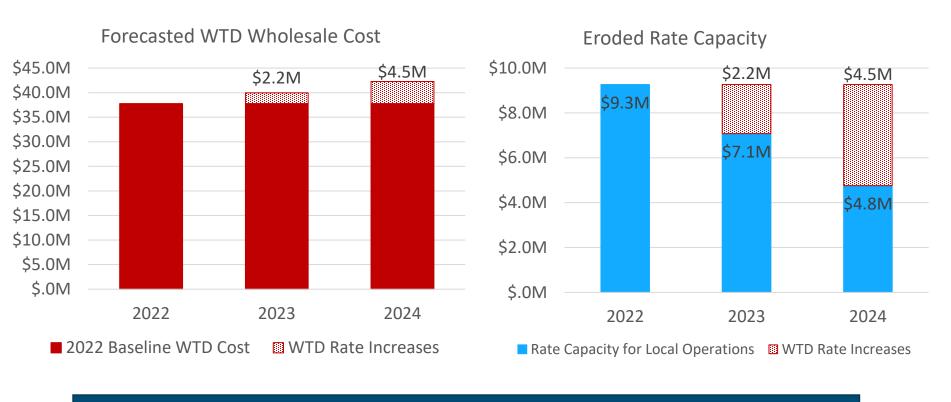


#### Rates Guided by Financial Policies

#### **Governing Policies for Rates & Rate Levels**

- Rates shall be set at a level sufficient to cover current and future expenses
- Changes in rate levels should be gradual and uniform
- Cost increases or decreases for wholesale services shall be passed directly through to Bellevue customers

# What if: Cut Local Operations instead of passing through Wholesale Costs



Local operations cut by 43% if wholesale costs are absorbed

#### Rates Guided by Financial Policies

#### **Governing Policies for Capital Investments**

- Funding for capital investments shall be sustained at a level sufficient to meet long-term capital program costs
- Funding from rates shall fund current construction and engineering costs and contributions to the R&R Account
- Inter-generational equity will be ensured by making contributions to and withdrawals from the R&R Account in a manner which produces smooth rates

#### **Rates Forecast - Proposed and Alternative Rate Paths**

#### **Changes from Early Outlook**

April 7: Early Outlook
Forecast

June 16: Proposed Rate Forecast

Sept 1: Prelim Rate Forecast

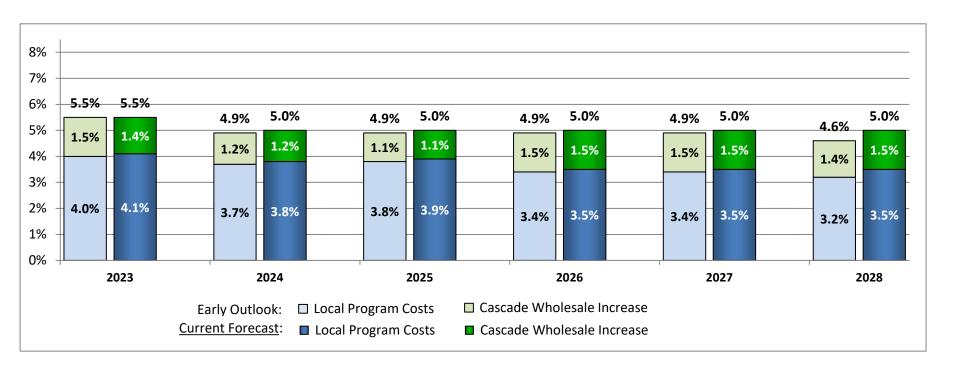
#### What has changed:

- Higher King County Wholesale Cost
- Charges from General Fund
- Taxes
- Salary & Benefits

#### What may still change:

- Cascade Wholesale Costs
- Inflation Forecasts

## Water Rate Forecast – Early Outlook & Proposed (Jun)



> The proposed rate path achieves all rate policies and objectives.

#### Water Rate Forecast – Deferred R&R

	2023	2024	2025	2026	2027	2028	2029
Proposed Rate Path	5.5%	5.0%	5.0%	5.0%	5.0%	5.0%	5.6%
Deferred R&R	4.6%	4.5%	5.1%	5.4%	5.4%	5.4%	5.7%
Difference	-0.9%	-0.5%	0.1%	0.4%	0.4%	0.4%	0.1%

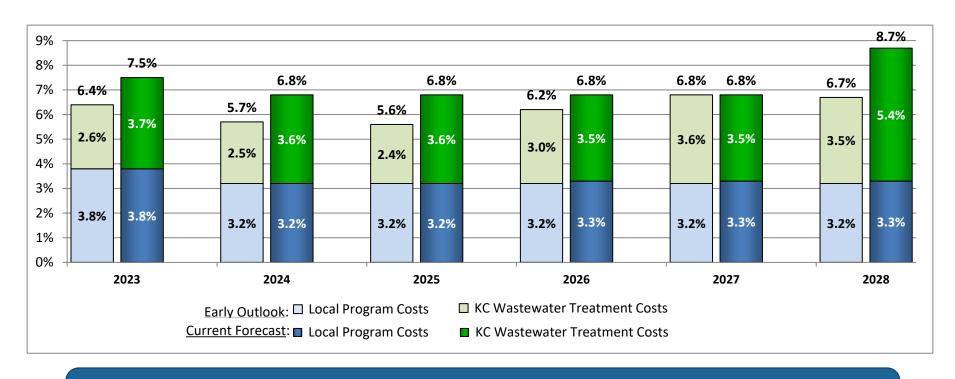
Typical Monthly Bill	2022	2023	2024	2025	2026	2027	2028	2029
Proposed Rate Path	\$74.74	\$78.85	\$82.79	\$86.93	\$91.28	\$95.84	\$100.63	\$106.27
Deferred R&R	\$74.74	\$78.18	\$81.70	\$85.87	\$90.51	\$95.40	\$100.55	\$106.28
Difference		(\$0.67)	(\$1.09)	(\$1.06)	(\$0.77)	(\$0.44)	(\$0.08)	\$0.01

- Lower rate increases in 2023-2024.
- Higher rate increases in 2025-2029.
- \$3.3M less in R&R reserves, plus future interest.

#### **Summary of Water Rate Scenarios**

Policies & Objectives	Proposed	Defer R&R
Rates set to cover current and future expenses		
Changes should be gradual and uniform		
Wholesale costs shall be passed through directly		
Inflation shall be a basis for evaluating increases		
Budget & rates shall meet operating reserve requirements		
Mitigate near-term rate increases		

## Sewer Rate Forecast – Early Outlook & Proposed (Jun)



- The proposed rate path achieves all rate policies and objectives.
- Key change from Early Outlook driven by higher King County wholesale costs.

#### Sewer Rate Forecast – Deferred R&R

	2023	2024	2025	2026	2027	2028	2029
Proposed Rate Path	7.5%	6.8%	6.8%	6.8%	6.8%	8.7%	8.7%
Deferred R&R	6.0%	6.3%	7.2%	7.2%	7.2%	9.2%	9.2%
Difference	-1.5%	-0.5%	0.4%	0.4%	0.4%	0.5%	0.5%

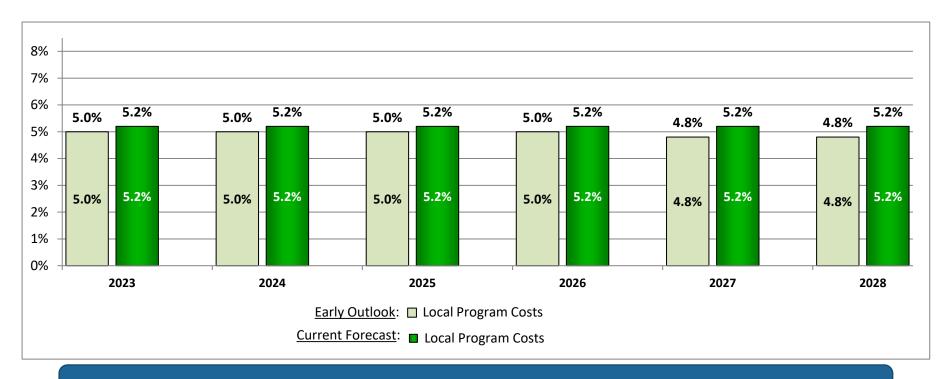
Typical Monthly Bill	2022	2023	2024	2025	2026	2027	2028	2029
Proposed Rate Path	\$92.97	\$99.94	\$106.74	\$114.00	\$121.75	\$130.03	\$141.34	\$153.64
Deferred R&R	\$92.97	\$98.55	\$104.76	\$112.30	\$120.39	\$129.06	\$140.93	\$153.90
Difference		(\$1.39)	(\$1.98)	(\$1.70)	(\$1.36)	(\$0.97)	(\$0.41)	\$0.26

- Lower rate increases in 2023-2024.
- Higher rate increases in 2025-2029.
- \$5.6M less in R&R reserves, plus future interest.

# **Summary of Sewer Rate Scenarios**

Policies & Objectives	Proposed	Defer R&R
Rates set to cover current and future expenses		
Changes should be gradual and uniform		
Wholesale costs shall be passed through directly		
Inflation shall be a basis for evaluating increases		
Budget & rates shall meet operating reserve requirements		
Mitigate near-term rate increases		

## Storm Rate Forecast – Early Outlook & Proposed (Jun)



> This rate path achieves all rate policies and objectives.

#### Storm Rate Forecast – Deferred R&R

	2023	2024	2025	2026	2027	2028	2029
Proposed Rate Path	5.2%	5.2%	5.2%	5.2%	5.2%	5.2%	5.0%
Deferred R&R	4.0%	4.0%	5.6%	5.6%	5.6%	5.7%	5.7%
Difference	-1.2%	-1.2%	0.4%	0.4%	0.4%	0.5%	0.7%

Typical Monthly Bill	2022	2023	2024	2025	2026	2027	2028	2029
Proposed Rate Path	\$29.73	\$31.28	\$32.91	\$34.62	\$36.42	\$38.31	\$40.30	\$42.32
Deferred R&R	\$29.73	\$30.92	\$32.16	\$33.96	\$35.86	\$37.87	\$40.03	\$42.31
Difference		(\$0.36)	(\$0.75)	(\$0.66)	(\$0.56)	(\$0.44)	(\$0.27)	(\$0.01)

- Lower rate increases in 2023-2024.
- Higher rate increases in 2025-2029.
- \$2.9M less in R&R reserves, plus future interest.

#### **Summary of Storm Rate Scenarios**

Policies & Objectives	Proposed	Defer R&R
Rates set to cover current and future expenses		
Changes should be gradual and uniform		
Wholesale costs shall be passed through directly	N/A	N/A
Inflation shall be a basis for evaluating increases		
Budget & rates shall meet operating reserve requirements		
Mitigate near-term rate increases		

#### **Customer Impact of Scenarios**

	2023 Proposed			2023 ferred	Delta
2022 Monthly Bill		\$197.44		\$197.44	\$0.00
Rate Drivers					
Wholesale	2.3%	\$4.49	2.3%	\$4.49	\$0.00
Local					
CIP	1.2%	\$2.27	1.2%	\$2.27	\$0.00
R&R	1.4%	2.82	0.2%	0.40	(2.42)
Taxes/Interfunds	0.7%	1.46	0.7%	1.46	0.00
Operations	0.8%	1.59	0.8%	1.59	0.00
Local	4.1%	\$8.14	2.9%	\$5.72	(\$2.42)
Total Increase		\$12.63		\$10.21	(\$2.42)
<b>Typical Monthly Bill</b>	6.4%	\$210.07	5.2%	\$207.65	(\$2.42)

#### **Customer Impact of Scenarios**

		2024 posed	2024 Deferred				Delta
2023 Monthly Bill		\$210.07		\$207.65	(\$2.42)		
Rate Drivers							
Wholesale	2.2%	\$4.55	2.2%	\$4.55	0.00		
Local							
CIP	1.3%	\$2.78	1.3%	\$2.78	\$0.00		
R&R	0.8%	1.68	0.2%	0.28	(1.40)		
Taxes/Interfunds	0.8%	1.70	0.8%	1.70	0.00		
Operations	0.8%	1.66	0.8%	1.66	0.00		
Local	3.7%	\$7.82	3.1%	\$6.48	(\$1.40)		
Total Increase		\$12.37		\$10.97	(\$1.40)		
<b>Typical Monthly Bill</b>	5.9%	\$222.44	5.3%	\$218.62	(\$3.82)		

#### **Summary Impact of Deferring R&R**

	Proposed	Deferred	Impact		
	2023				
Prior Year Monthly Bill	\$197.44	\$197.44			
Increase	12.63	10.21	(\$2.42)		
2023 Monthly Bill	\$210.07	\$207.65			
2024					
Prior Year Monthly Bill	\$210.07	\$207.65			
Increase	12.37	10.97	(\$1.40)		
2024 Monthly Bill	\$222.44	\$218.62	(\$3.82)		

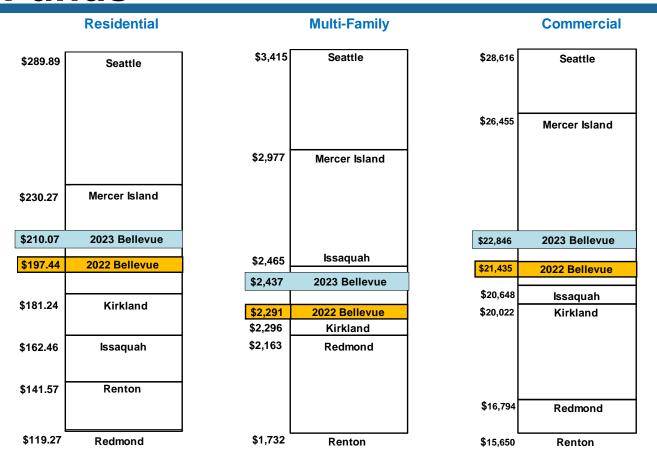
#### Impacts:

- \$11.8M less in R&R reserves + future interest
- Deferring current liability to future generations
- Deviates from long-range financial plan

# Typical Residential Combined Bill Impact – Proposed

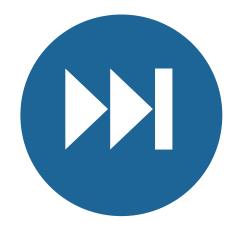
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### Rates Competitive with Neighbors – All Funds



Source: All rate information was obtained from municipality websites





### **Next Steps**

#### **ESC 2023-24 Budget Review Calendar**

Date	Topic			
April 7	2021 Financial Performance			
	Early Outlook Rates Forecast			
	CIP Open House results			
May 5 - Cancelled				
June 2	CIP Budget Proposals			
	Operating Budget Proposals			
June 16	Rates Review			
	Monthly Billing Policy Discussion			
July 7	Budget Proposals Recommendation to Leadership Team & City Manager			
	Monthly Billing Recommendation to Council			
August 4	CIP / O&M Tour			
September 1	Preliminary Budget & Rates Forecast			
	Budget & Rates Public Hearing			
September 15	Budget Follow-up			
October 6	Budget & Rates Recommendation to Council			
October 24 (tentative)	ESC Chair delivers Budget & Rates Recommendation to Council			
November 21	Council Adopts Budget and Rates			