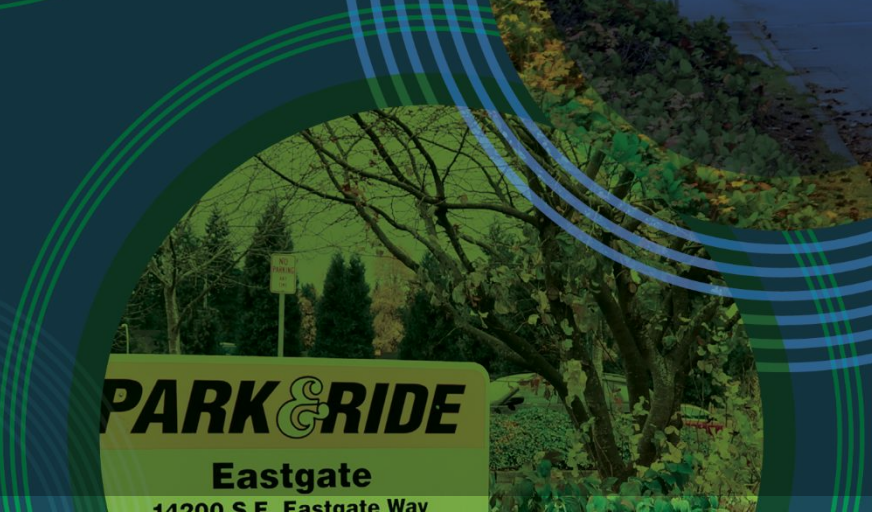


# Eastgate Transportation Study

Policies, Project Concept  
Development, Evaluation  
Framework, Initial Modeling

12/13/2018

Transportation  
Commission



# Introductions



## Planning Lead

Chris Breiland, Fehr & Peers

- Project Concept Development
- Project Evaluation



## Project Management Staff

- Jeremy Chin
- Kevin McDonald

## Modeling Lead

Tony Woody, Concord Engineering

- Land use and Transportation Assumptions
- Model Development
- Model Calibration
- 2035 Forecast

# Presentation/Discussion Outline

## Presentation Overview

### Planning Section

- Policy Guidance
- Project Concepts
- Project Evaluation
- Hypothetical application

### Modeling Section

- 2035 Assumptions
- Initial Modeling Outputs

### Project Schedule Overview

## Staff Request

Transportation Commission  
concurrence or direction on  
Project Concept Development  
and Evaluation Framework



# Planning: Council Direction

Explore project concepts that may help to relieve morning and afternoon congestion in the Eastgate/Factoria area.

Transportation Commission is advisory body

Test different approaches to traffic congestion relief; and also look for ways to make walking, bicycling and riding transit better mobility options.



Transportation Commission

# Planning: Policies

## Transportation Element

Adopted in 2015 as part of the 10-year update

- Policy direction:
  - TR-2. ...reduce congestion and improve mobility
  - Multimodal Level-of-Service
  - Complete Streets
  - Vision Zero



CITY OF BELLEVUE, WASHINGTON

ORDINANCE NO. 6308

AN ORDINANCE adopting a Complete Streets policy

TRANSPORTATION →



## TRANSPORTATION

### WHAT YOU WILL FIND IN THIS CHAPTER

- Information about transportation needs in Bellevue, including current conditions, future projections, and opportunities and challenges.
- A description of the city's multimodal mobility strategy to support the land use vision and urban livability expectations of Bellevue residents, employees, and visitors.
- Goals and policies that implement the mobility strategy and direct the city's transportation investments.
- Goals and policies for serving the mobility needs of projected growth in Bellevue, as required by the Washington State Growth Management Act.

### TRANSPORTATION VISION

MOVING INTO, AROUND AND THROUGH BELLEVUE IS RELIABLE AND PREDICTABLE.

*Bellevue is connected to the region, enabling local and regional access for businesses and neighborhoods. Safe and reliable mobility options, including walking, biking, transit and car, take people where they need to go. The City's transportation system integrates leading safety and efficiency technology.*

# Planning: Transportation Projects

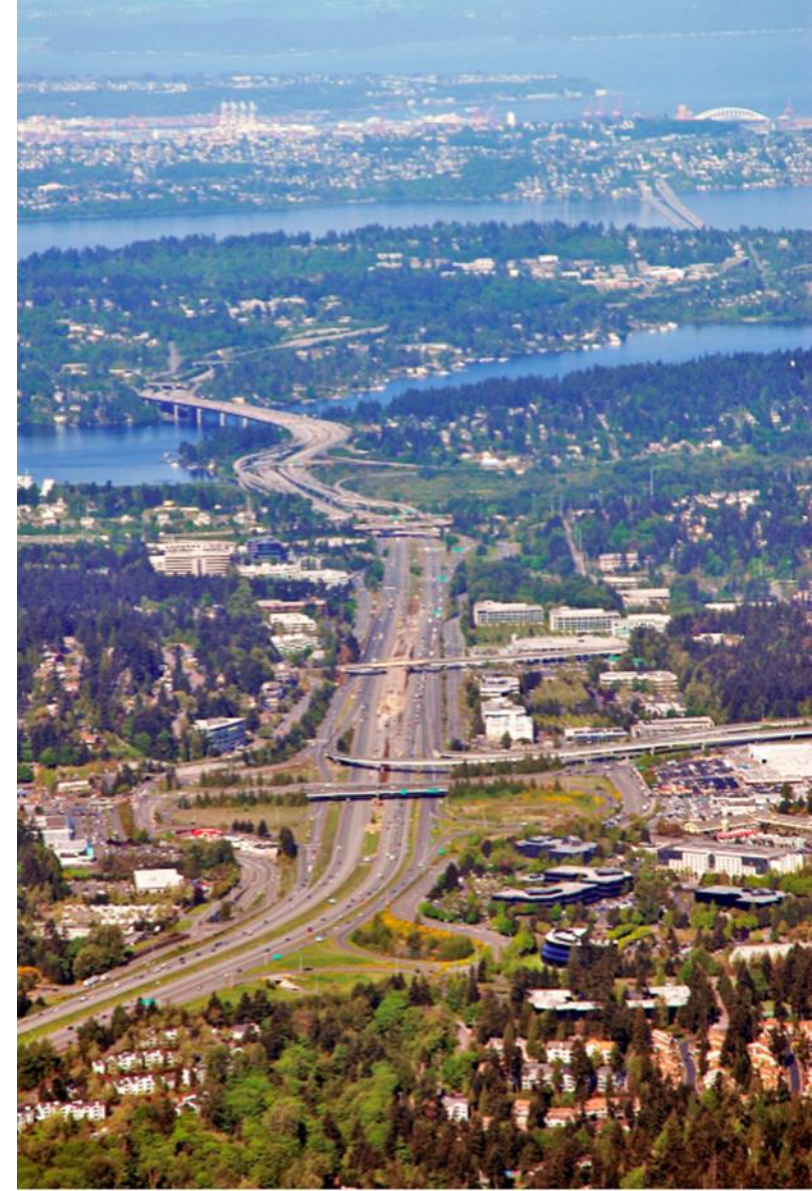
## 2019 Projects within Study Area

Project	Status
Newport Way Sidewalk (Somerset to 150 <sup>th</sup> Ave SE)	Begin construction in 2019
150 <sup>th</sup> Ave SE/SE37 St/I-90 Off-ramp	In Design
150 <sup>th</sup> Ave SE/south of SE 38 <sup>th</sup> St to Newport Way	Begin construction in 2019
150 <sup>th</sup> Avenue SE/Eastgate Way SE (TFP-253)	Study roundabout design option
MTSG Trail I-405 to 132 <sup>nd</sup> Ave SE	Begin construction in 2019
WSDOT I-90/Eastgate to SR900 Corridor Improvements	Anticipated construction in 2019
WSDOT I-405 Express Toll Lanes Bellevue-to-Renton	Design-build to begin in 2019



# Planning: Project Concept Development

- Study area is Eastgate and Factoria
- Look at intersections and arterial corridors
- Consider AM peak and PM peak conditions, in 2024 and 2035
- Identify and evaluate **traffic congestion relief projects** to meet vehicle level-of-service standards and guidelines
- Employ a multimodal mobility and a Complete Streets lens



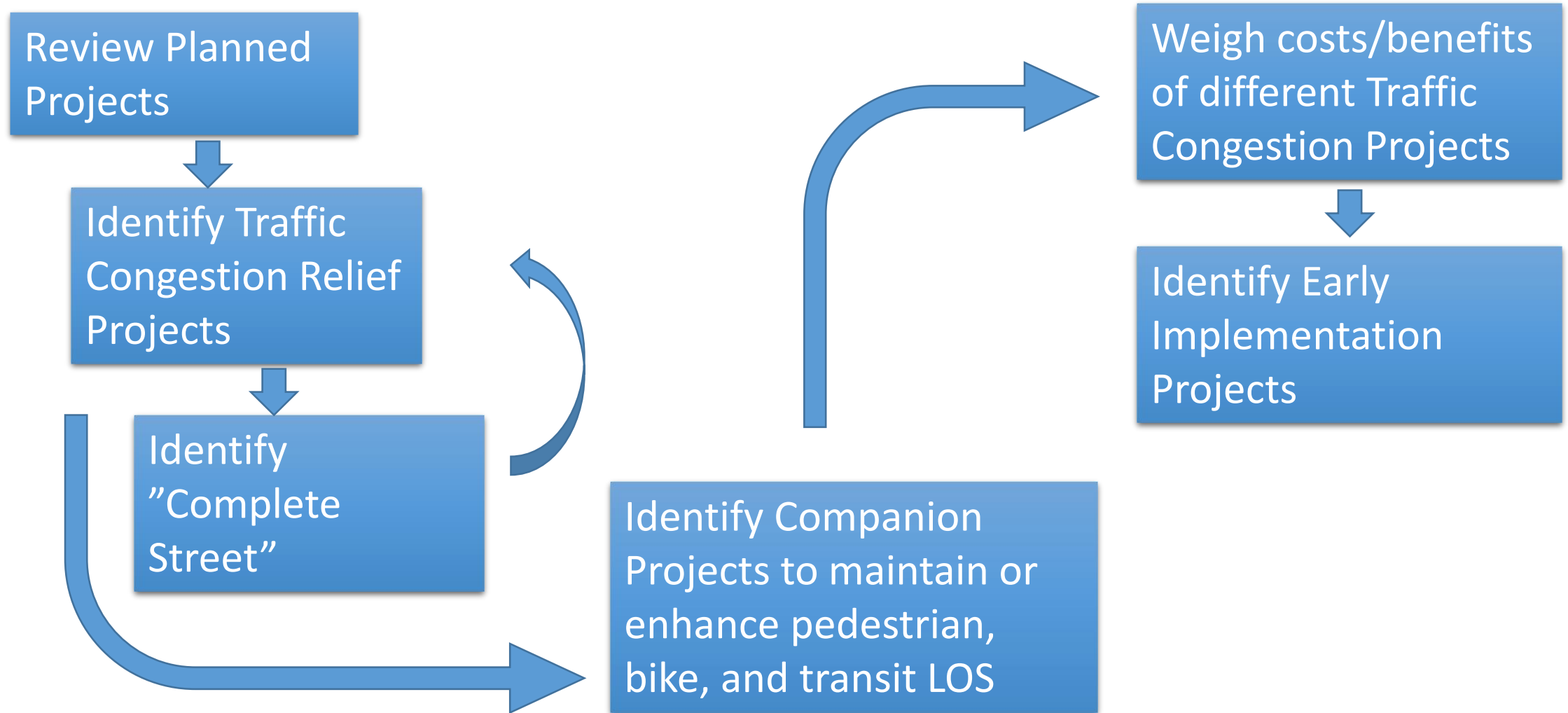
# Planning: Project Development and Evaluation

- Identify congestion relief project concepts and document costs and benefits
- Summarize MMLoS costs and benefits - feasibility and effectiveness for all modes
- Evaluate overall project costs versus benefits to mobility
- Consider:
  - Shifting impact from one location to another
  - Right-of-way available
  - Environment - natural and built
  - Readiness - early implementation
- Recommend prioritization and phasing
  - Immediate congestion relief (2024)
  - Sustainable multimodal mobility over time (2035)
  - Sequencing/Synergy



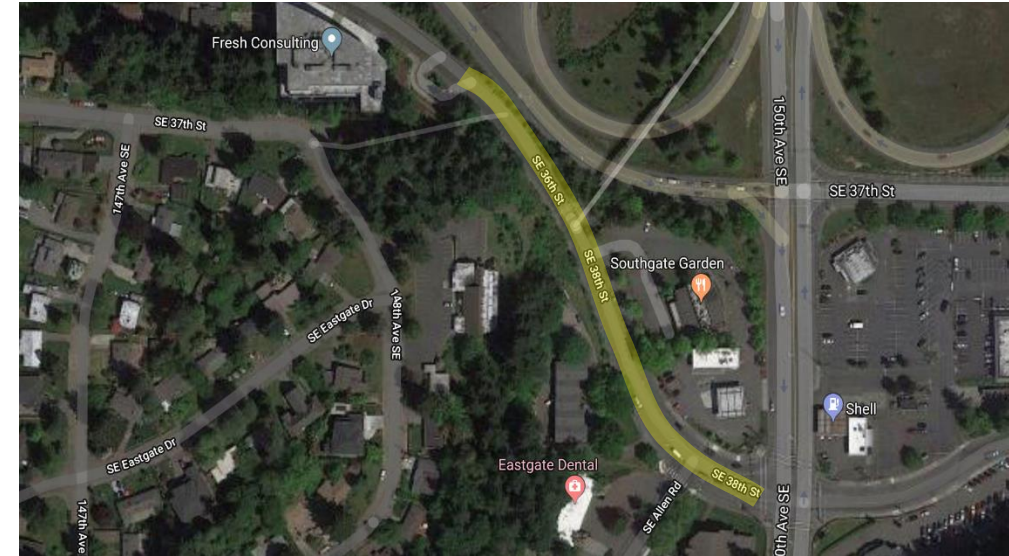


# Planning: Evaluation Framework Flowchart



# Hypothetical Example - SE 36<sup>th</sup> Street

- Assume that the analysis suggest the need for an additional eastbound lane to provide congestion relief and vehicle capacity
- Account for planned transportation projects
- Account for MMLoS standards and guidelines

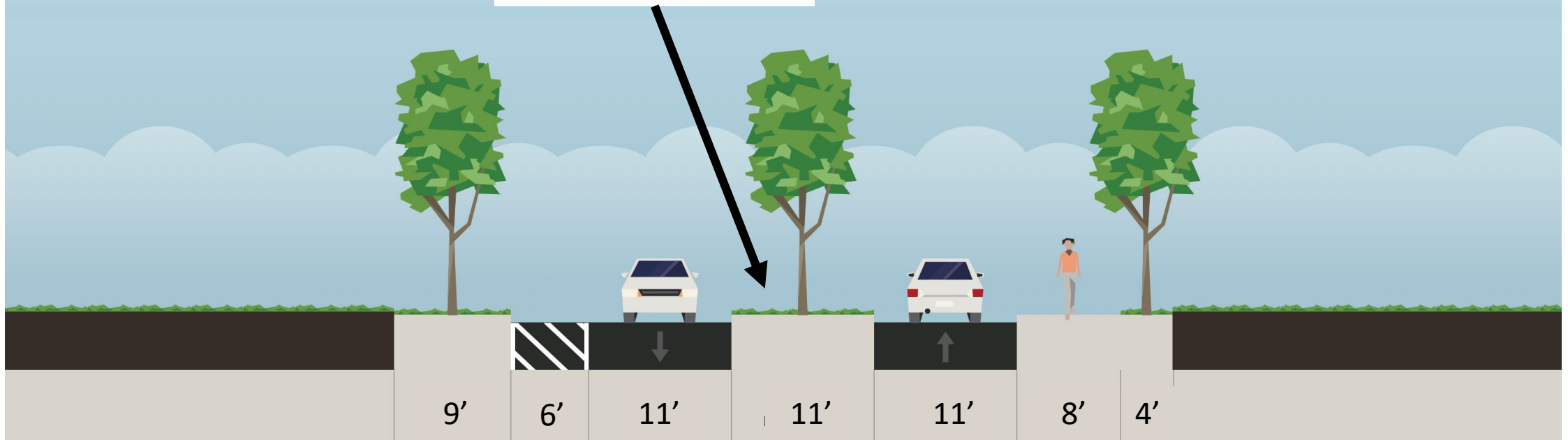




# Hypothetical Example - SE 36<sup>th</sup> Street

## SE 36th Street - Existing Conditions

Mixed turning lane  
and median

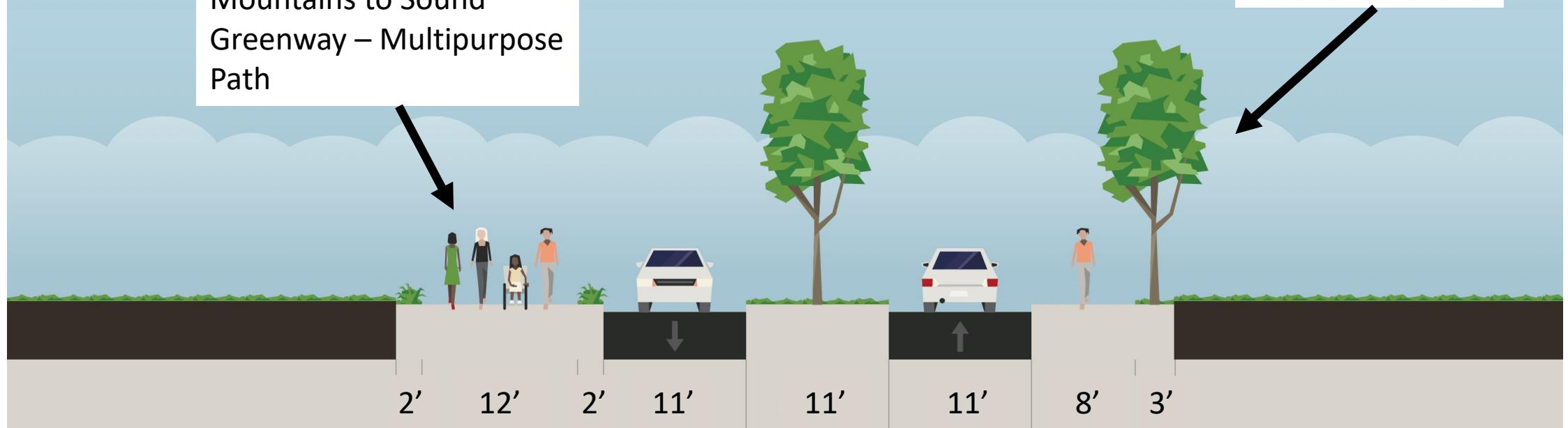


# Hypothetical Example - SE 36<sup>th</sup> Street

## SE 36th Street - Planned Improvements

Mountains to Sound  
Greenway – Multipurpose  
Path

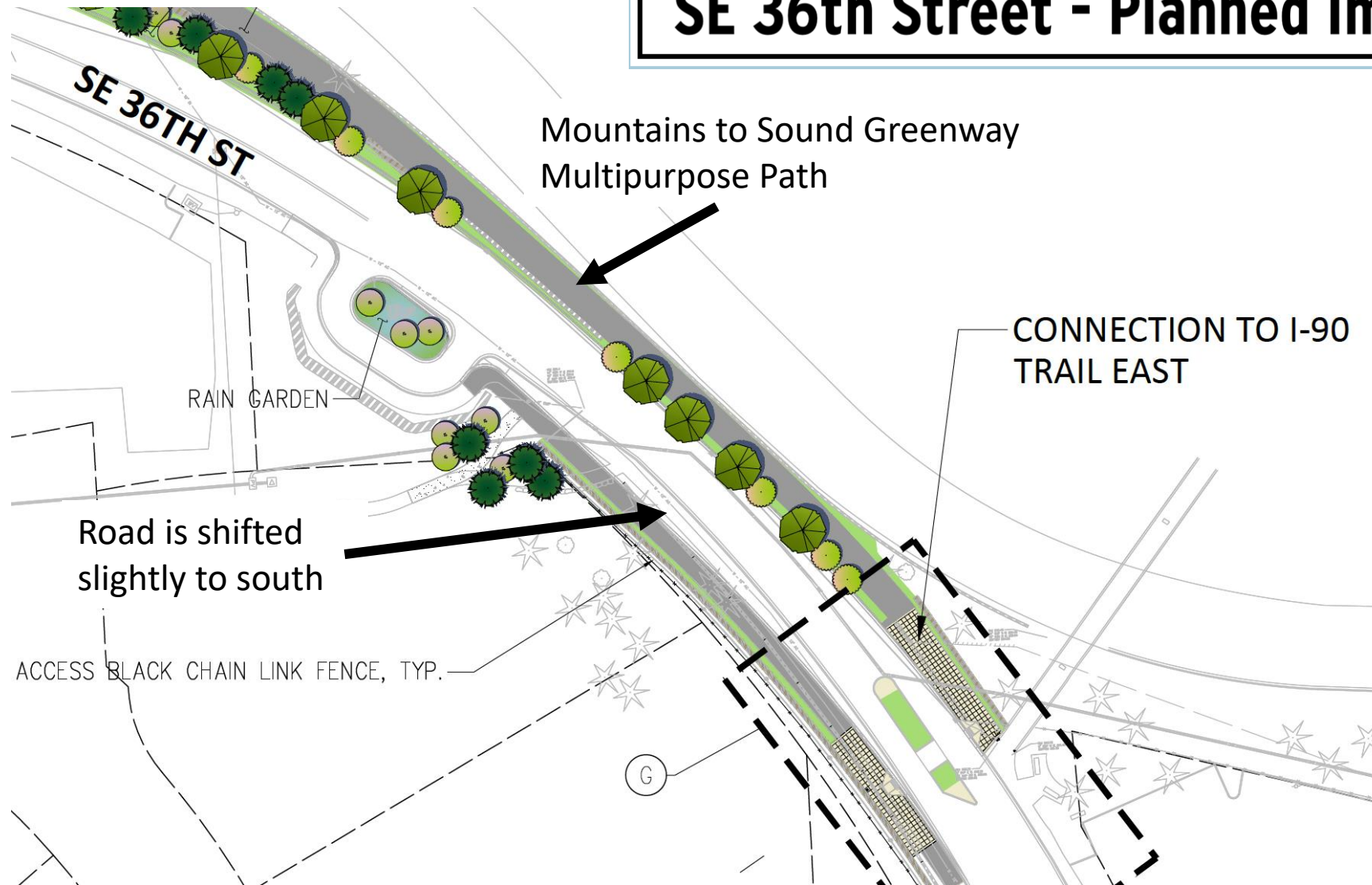
Road is shifted  
slightly to south





# Hypothetical Example - SE 36<sup>th</sup> Street

## SE 36th Street - Planned Improvements



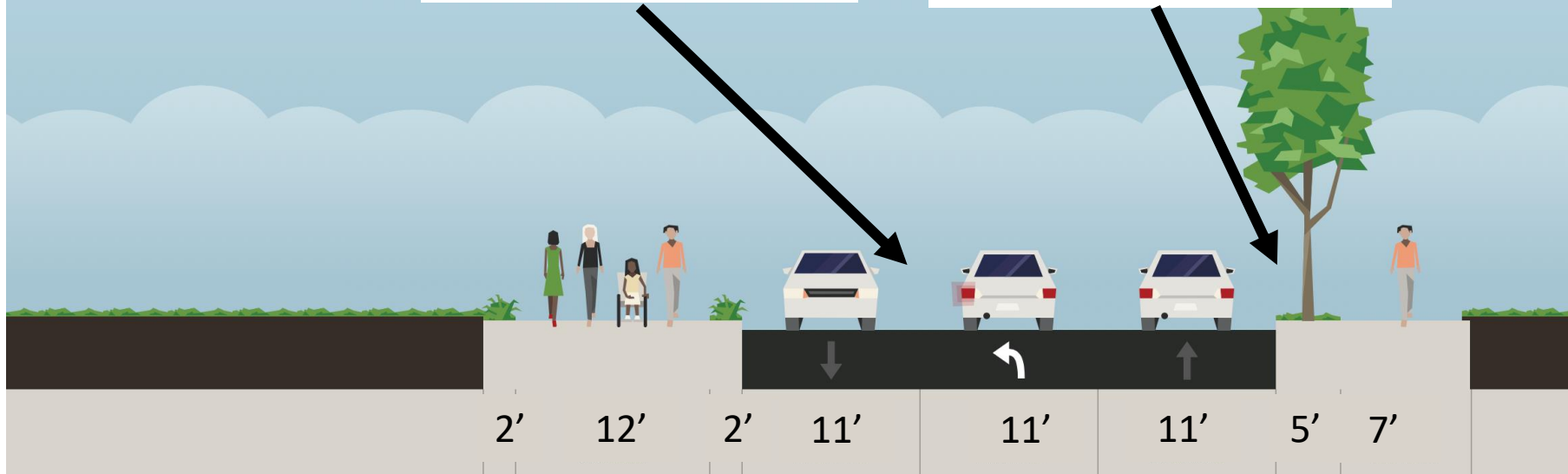
# Hypothetical Example - SE 36<sup>th</sup> Street

## SE 36th Street - Complete Street

Assume an additional  
EB lane is needed for  
traffic congestion relief

MMLOS Sidewalk and  
Buffer Standard  
12' in the "Elsewhere"  
land use category

"Complete Street"  
would be slightly wider  
than ROW.  
Could reduce lane width  
or buffer/sidewalk width  
or reduce length of new  
EB lane; ped crossing  
mitigation required to  
account for loss of  
median refuge island







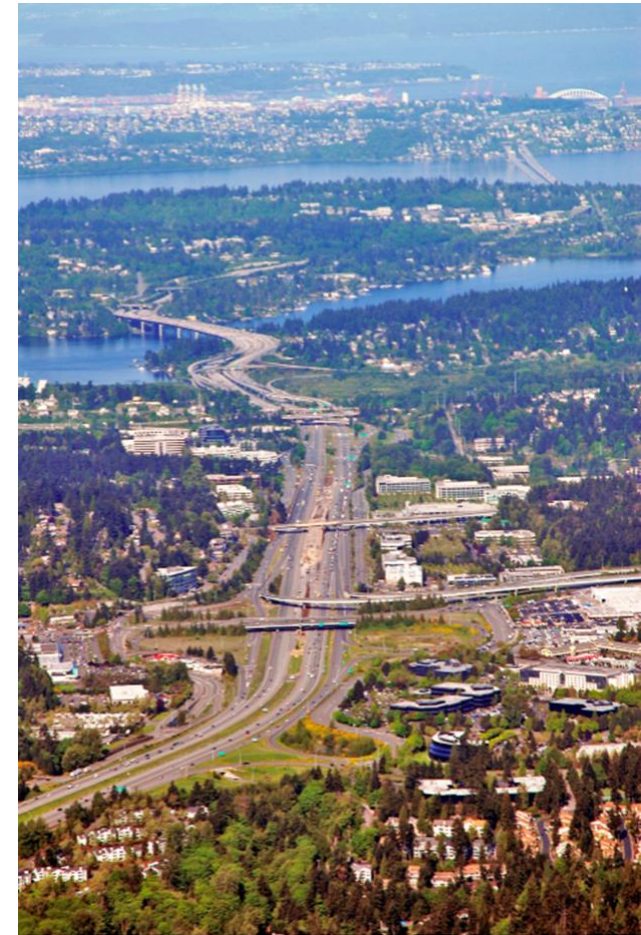
# Project Concept Development and Evaluation

## Questions/Discussion

Staff seeks Transportation Commission concurrence with proposed Project Concept Development and Evaluation Framework

# Modeling: Assumptions

- **Land Use and Transportation**
  - Development Forecast to 2035 - existing zoning
  - Vehicle Trip Generation
- **Transportation Network**
  - Bellevue CIP vehicle capacity projects
  - Mountains to Sound Greenway Trail
  - Washington State Department of Transportation
  - King County Metro
  - Sound Transit

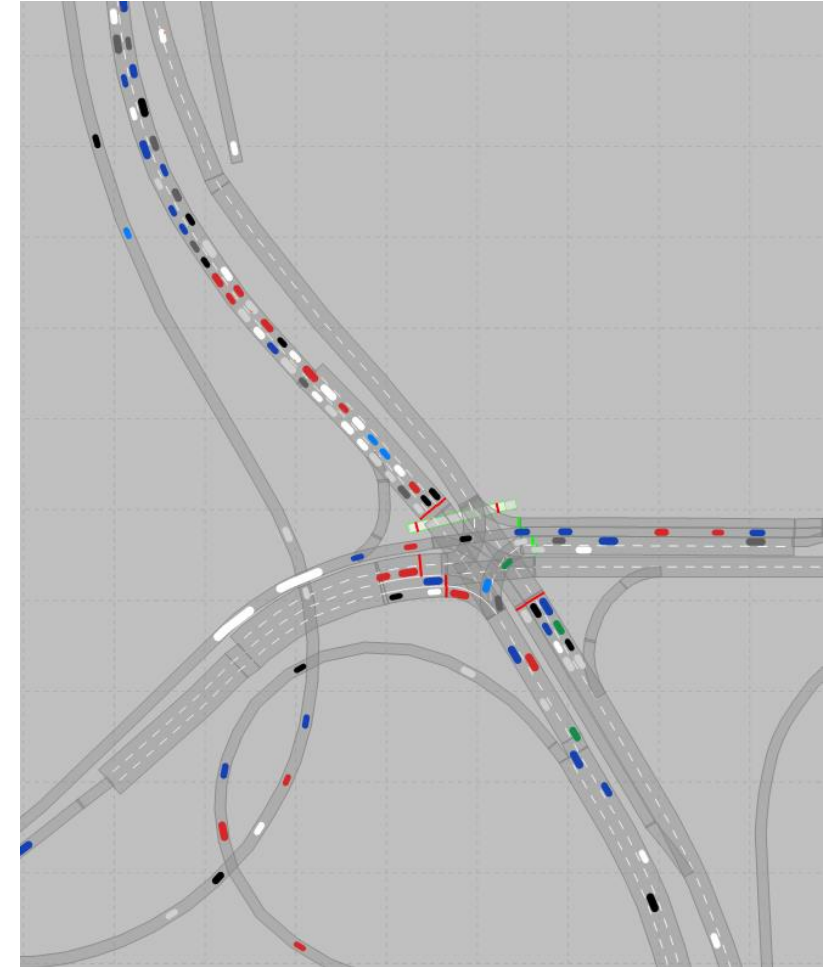


**Eastgate/I-90**  
Land Use & Transportation Project



# Modeling: Forecasting and Analysis Tools

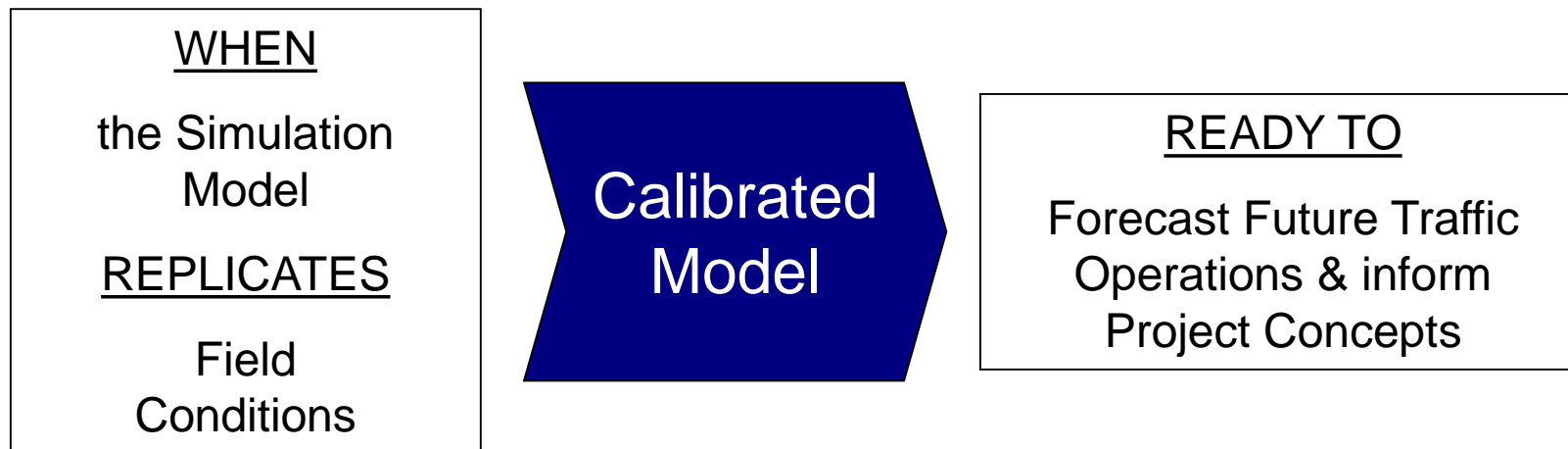
- Travel Demand Forecasting
  - BKR Travel Demand Model
  - Forecast based on land use and network
- Intersection Vehicle Capacity Analysis
  - Synchro Analysis Tool
  - Performance at intersections: v/c ratio
- Traffic Microsimulation
  - VISSIM software tools
  - Robust, system-wide analysis
  - Performance at corridors: Segment speeds



**148<sup>th</sup>-150<sup>th</sup> Avenue SE & Eastgate Way  
VISSIM Modeling Example**

# Modeling: Microsimulation Model Calibration

- Goal: Identify model parameters that replicate existing field conditions
  - Bottleneck and Congested Locations
  - Queuing Impacts
  - Low Travel Speeds
- Validation of model occurs when **model data = field data** to industry standard guidelines (State and Federal)
- Once calibrated - parameters are carried forward for future analysis.

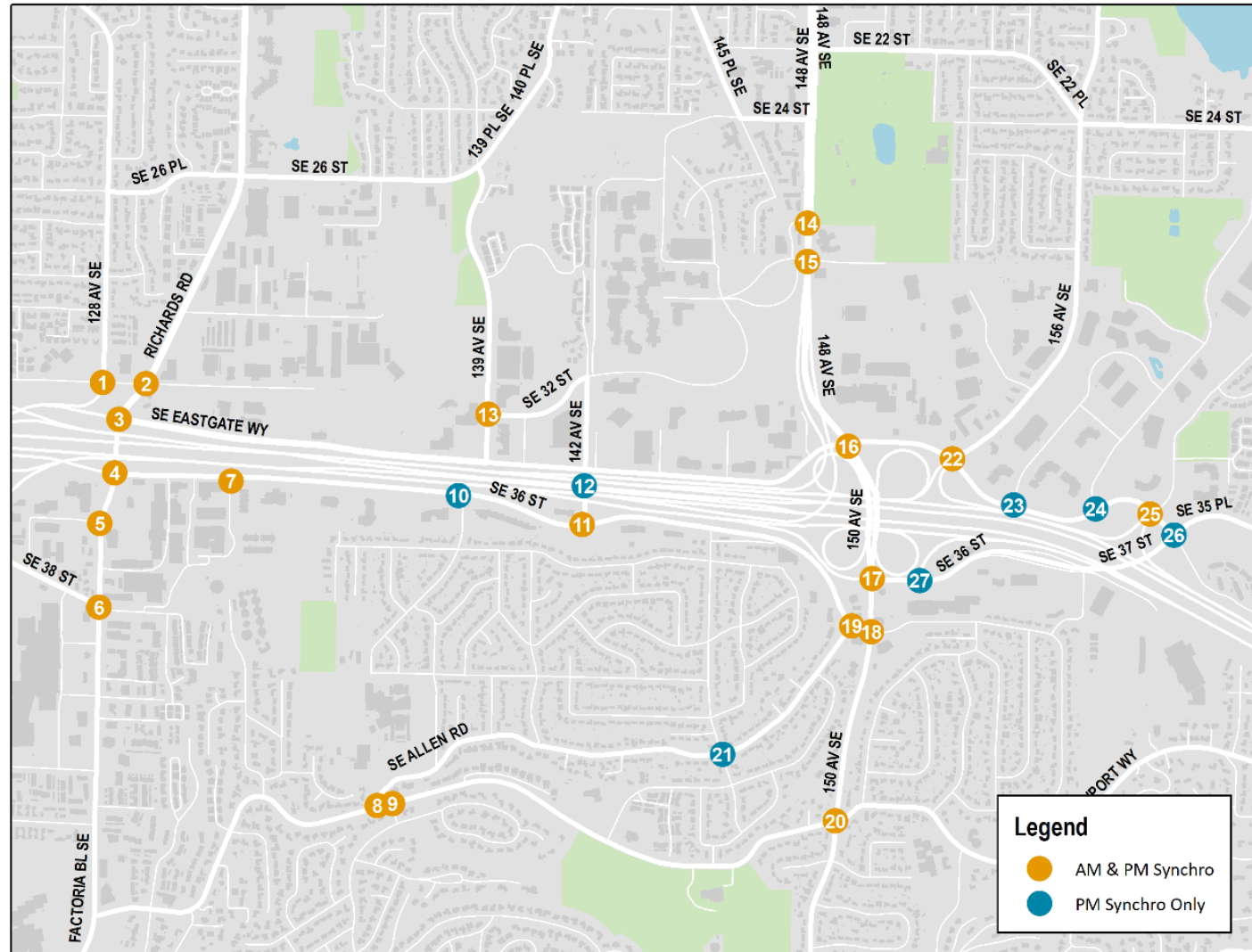




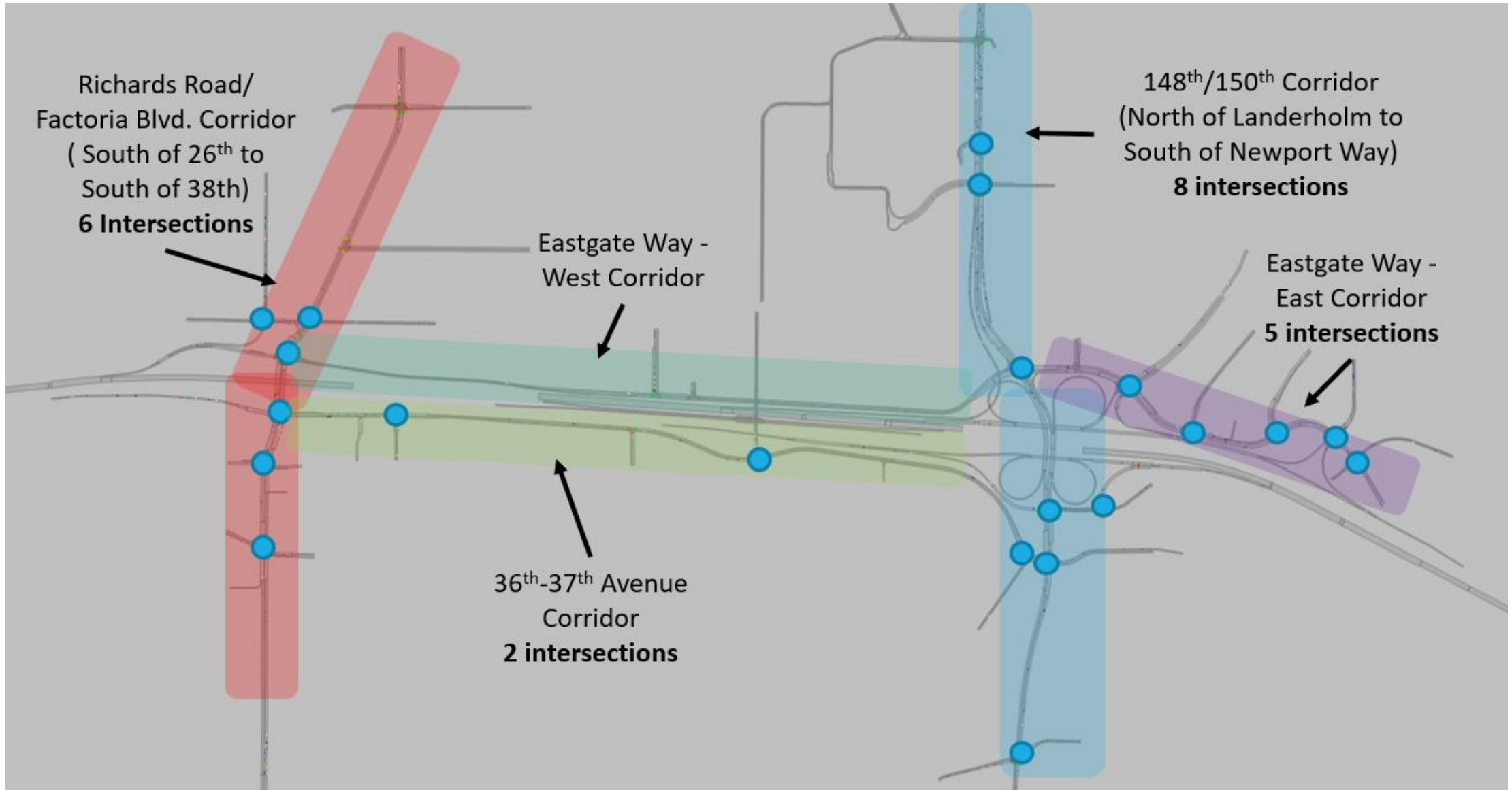


# Modeling: Intersection Analysis

- 27 Total Intersections
- 15 MMA system intersections
- Focused on Key Corridors
  - Richards Rd./Factoria Blvd.
  - 148<sup>th</sup>-150<sup>th</sup> Avenues SE
  - SE 36<sup>th</sup> Street
  - Eastgate Way
- AM and PM Peaks Analyzed
  - 8:00-9:00 AM (20 intersections)
  - 4:30-5:30 PM (27 intersections)



# Modeling: Corridor Analysis



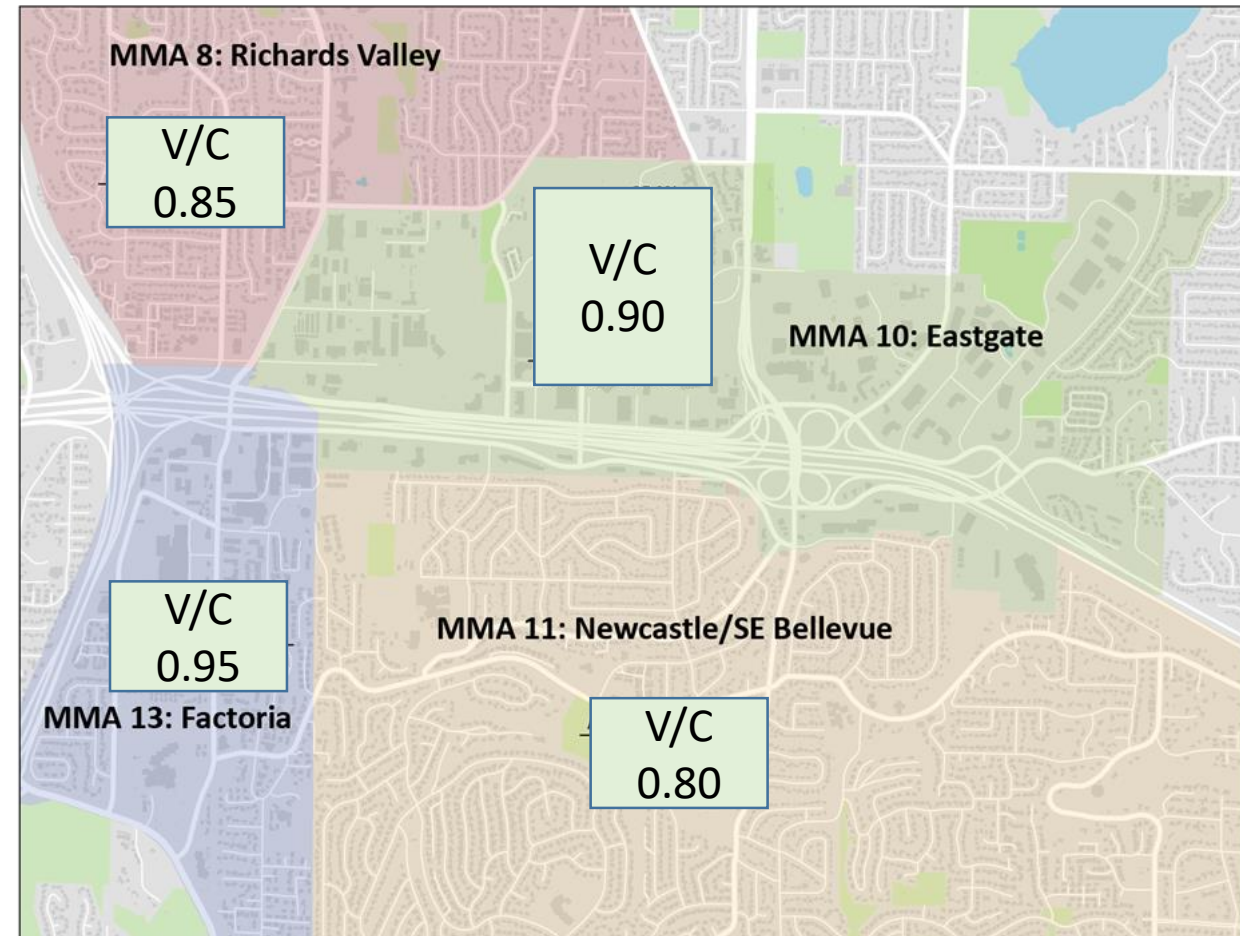


# Modeling: V/C- Intersection Standards

Volume to capacity ratio (V/C) standards for Mobility Management Areas (MMAs) are established by the Comprehensive Plan and are codified in the Traffic Standards Code (BCC 14.10.030)

V/C is calculated as the AVERAGE of all approaches to the intersection in the PM peak period

V/C is not a metric intended to represent a driver's experience



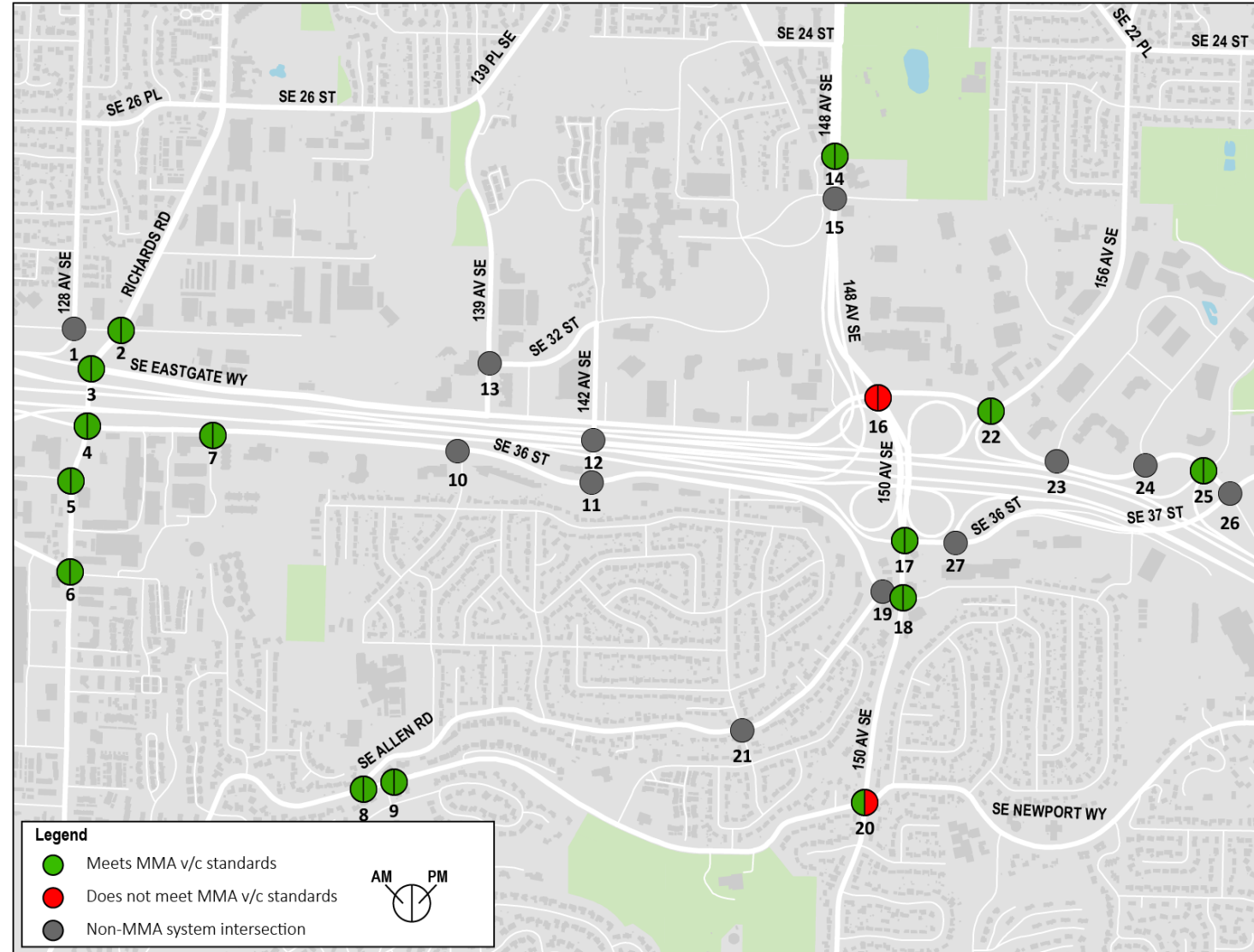




# Modeling: 2018 Existing V/C- Intersections

- Per MMA V/C Standards:
  - AM: 14 of 15 **meet** standard
  - PM: 13 of 15 **meet** standard
- AM Peak - **exceeds** standard
  - Eastgate Way/148<sup>th</sup> Ave. SE
- PM Peak - **exceeds** standard
  - Eastgate Way/148<sup>th</sup> Ave. SE
  - Newport Way/150<sup>th</sup> Ave. SE

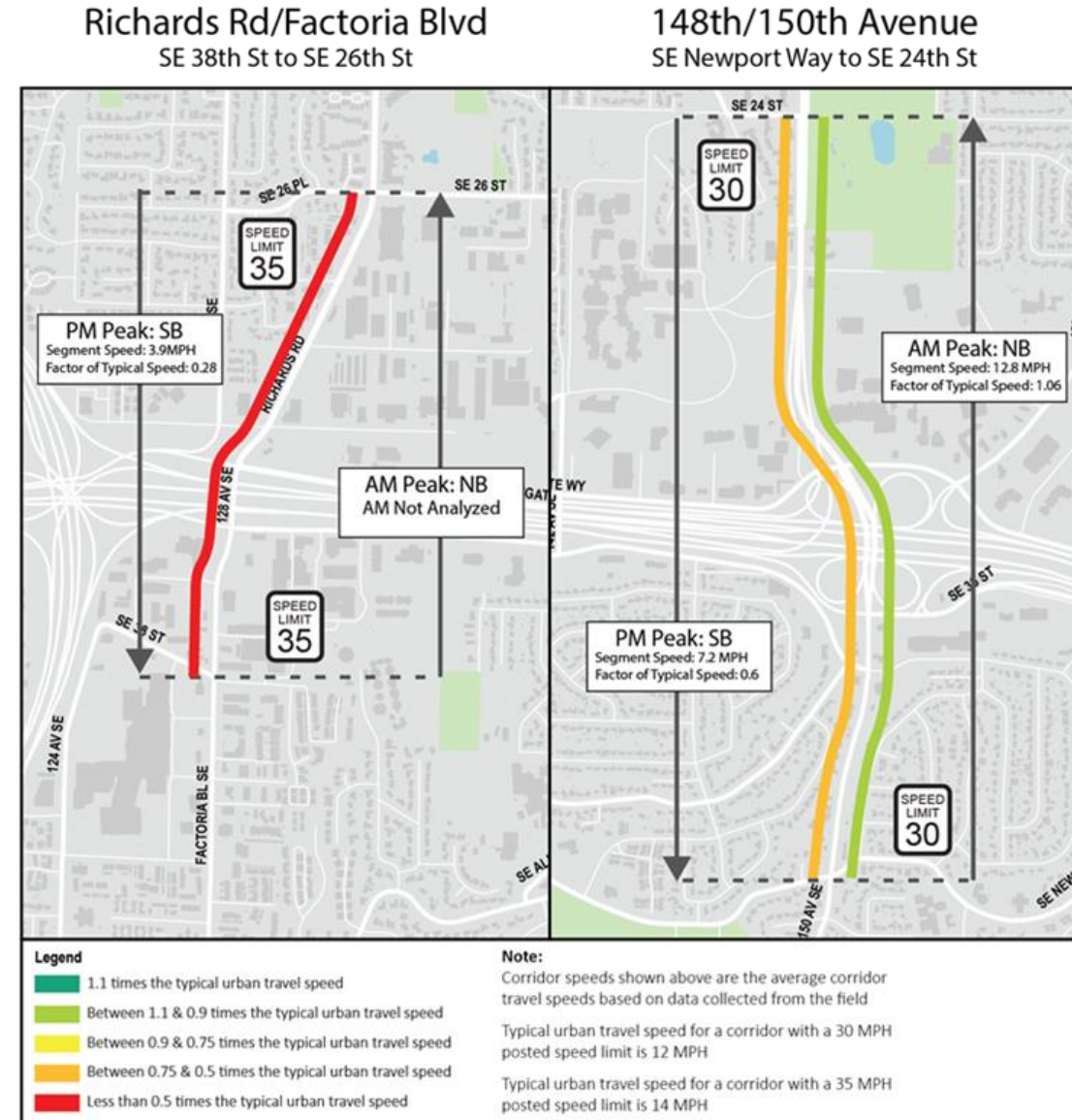
*Note: intersection v/c either meets the standard or it exceeds the standard - unlike the corridor travel speed guideline that has a gradient*



# Modeling: 2018 Existing Travel Speed - Corridors

## Per MMLoS Travel Speed Guideline

- Richards Rd/Factoria Blvd. Corridor
  - *Posted Speed = 35 mph*
  - *Typical Urban Speed = 14 mph*
  - Southbound, PM Peak = 3.9 mph
- 148<sup>th</sup>/150<sup>th</sup> Ave. SE Corridor
  - *Posted Speed = 30 mph*
  - *Typical Urban Speed = 12 mph*
  - Northbound, AM Peak = 12.8 mph
  - Southbound, PM Peak = 7.2 mph





# Modeling: Corridor Travel Speed

PM Peak Period Corridor Travel Speed as shown by bus progression



Elapsed time: 00:00



Elapsed time: 01:00



Elapsed time: 02:00



Elapsed time: 03:00

Wait time for northbound vehicles (cars & buses) on 150 Ave SE.

Photo sequence courtesy of:



**Bellevue Transit**  
**Master Plan**



# Modeling: VISSIM Existing (2018) Animation

150<sup>th</sup> / 148<sup>th</sup> Ave SE





# Modeling: VISSIM Existing (2018) Animation

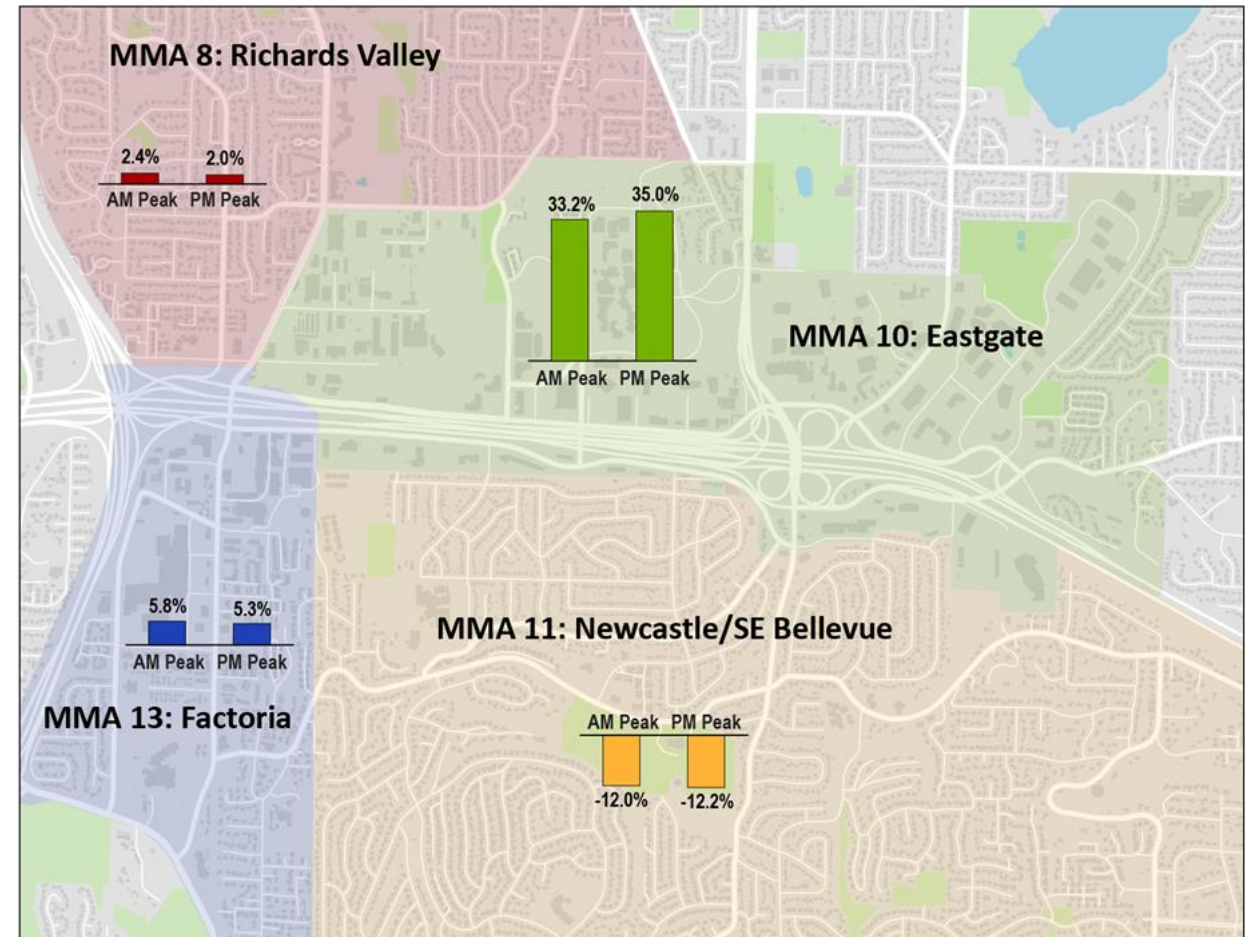
Factoria Boulevard  
Richards Road





# Modeling: BKR Forecasting Summary

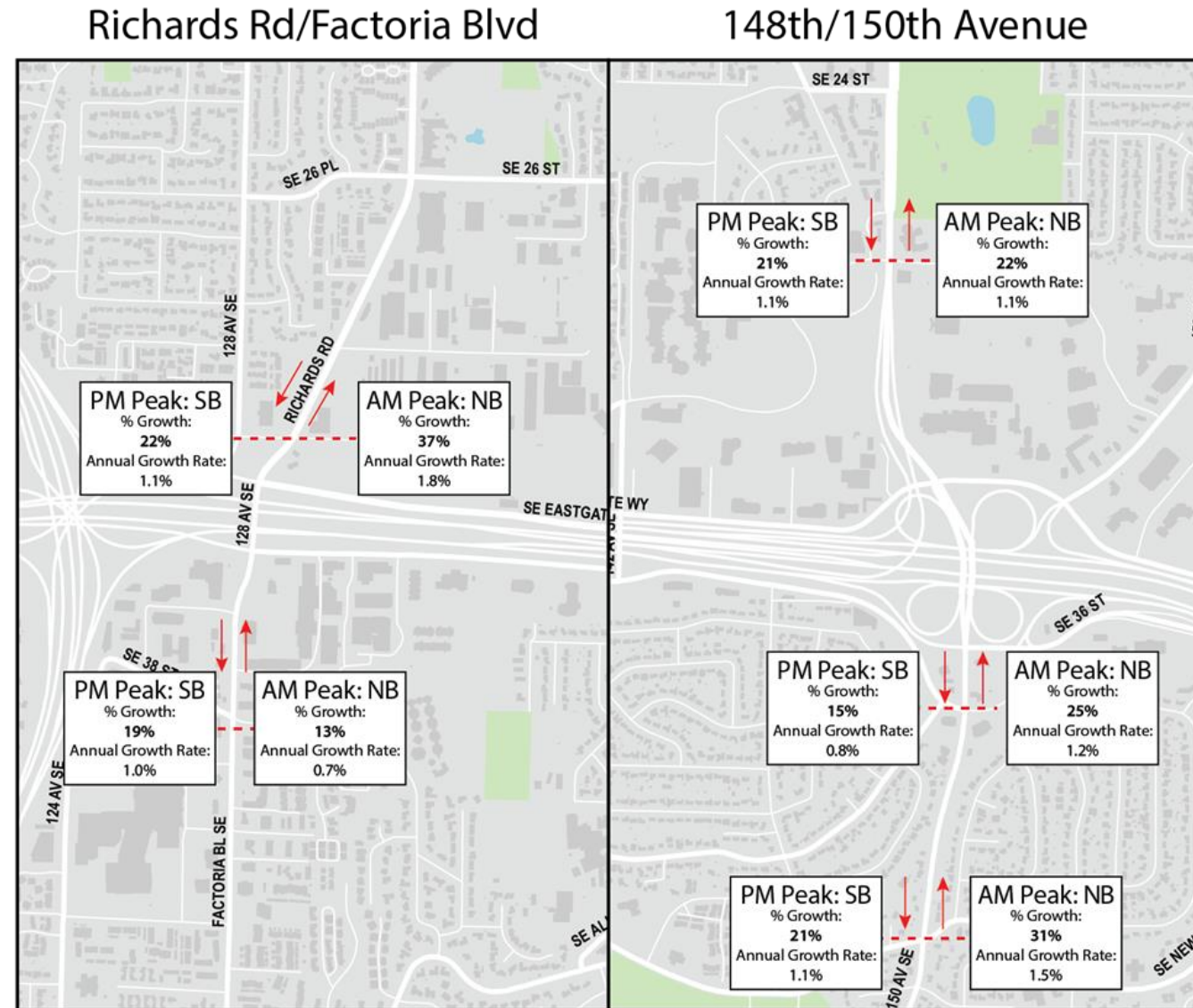
- Forecast Years
  - 2035 - Long Term Horizon
  - 2024 - Intermediate Horizon
- Land Use & Network Assumptions
  - Adopted land use plan forecast for 2035
  - Growth highest in Eastgate (MMA 10)
  - CIP Projects included in future network
- Vehicle Trip Growth, 2017-2035
  - Highest in MMA 10 (Eastgate), >33%
  - MMAs 8 & 13 - Low growth; 2%-5%
  - MMA 11 - negative trip growth in AM and PM peaks due to reduction in office space.





# Modeling: Corridor Travel Demand (2017-2035)

- Richards Rd/Factoria Corridor
  - Northbound, AM Peak  
13%-37% growth
  - Southbound, PM Peak  
19%-22% growth
- 148<sup>th</sup>-150<sup>th</sup> Avenues SE Corridor
  - Northbound, AM Peak  
22%-31% growth
  - Southbound, PM Peak  
15%-21% growth





# Modeling Summary

Discussion/Questions

# Eastgate Transportation Study: Next Steps

Preparations for the January 24, 2019 Transportation Commission study session include the following:

- Revise Project Concepts Development per Transportation Commission
- Revise Evaluation Framework per Transportation Commission
- Continue Model Development - Forecasts for 2035
- Identify Congestion Relief Project Concepts
- Explore MMLOS benefits





# Schedule

January 24 Study Session (South Bellevue Community Center)

- Planning, Modeling (2035 base year results)

February 14 Study Session

- Project Concepts

March 14 Study Session

- Preliminary project concepts and evaluation

*March-April: Project concept development, evaluation and Commissioner briefings*

May 9 Study Session

- Staff recommendation of project concepts

June 13 Study Session

- TC Recommendation of project concepts

# Thank You

Jeremy Chin

[jchin@bellevuewa.gov](mailto:jchin@bellevuewa.gov)

Kevin McDonald

[kmcdonald@bellevuewa.gov](mailto:kmcdonald@bellevuewa.gov)



Tony Woody, Concord Engineering

[tsw@cetransportation.com](mailto:tsw@cetransportation.com)



Chris Breiland, Fehr & Peers

[cbreiland@fehrandpeers.com](mailto:cbreiland@fehrandpeers.com)

FEHR  PEERS