

CITY COUNCIL REGULAR SESSION

Resolution adopting the City of Bellevue 2023-2028 Transportation Improvement Program (TIP).

Andrew Singelakis, Transportation Director, 452-6468

Paula Stevens, Transportation Planning Assistant Director, 452-2802

Eric Miller, Implementation Planning Manager, 452-6146

Kristi Oosterveen, Capital Facilities Planning & Programming Manager, 452-4496

Transportation Department

EXECUTIVE SUMMARY

State law (RCW 35.77.010) requires all local jurisdictions to annually adopt a six-year program of transportation improvements, known as the Local TIP, by the end of June. On May 12 the Transportation Commission hosted a public hearing and recommended adoption of the proposed 2023-2028 Local TIP.

RECOMMENDATION

Move to adopt Resolution No. 10101.

BACKGROUND/ANALYSIS

Local TIPs are not revenue constrained. In most instances, projects must be included on a Local TIP to be eligible for state and federal grant programs.

The Proposed City of Bellevue 2023-2028 TIP update is presented by the Transportation Commission for Council's review and adoption.

The six-year Local TIP serves as an inventory of projects and a rough work plan for the development of local transportation systems and, as such, represents an important planning component under the State's Growth Management Act. The Washington State Department of Transportation (WSDOT) and Puget Sound Regional Council (PSRC) use Local TIPs as a tool for coordinating the transportation programs of local jurisdictions with those of regional agencies. PSRC monitors Local TIPs for projects of regional significance (to be modeled for air quality conformity) and projects supported by federal funds. These projects are incorporated into the Regional TIP, which is then forwarded for inclusion in the State TIP. In most instances, projects must be included on a Local TIP to be eligible for state and federal grant programs. Council adopted the current 2022-2027 Local TIP at its May 10, 2021 meeting (Resolution No. 9932).

Repeal of the Comprehensive Transportation Project List (CTPL), Ordinance No. 6632, and inclusion into the TIP

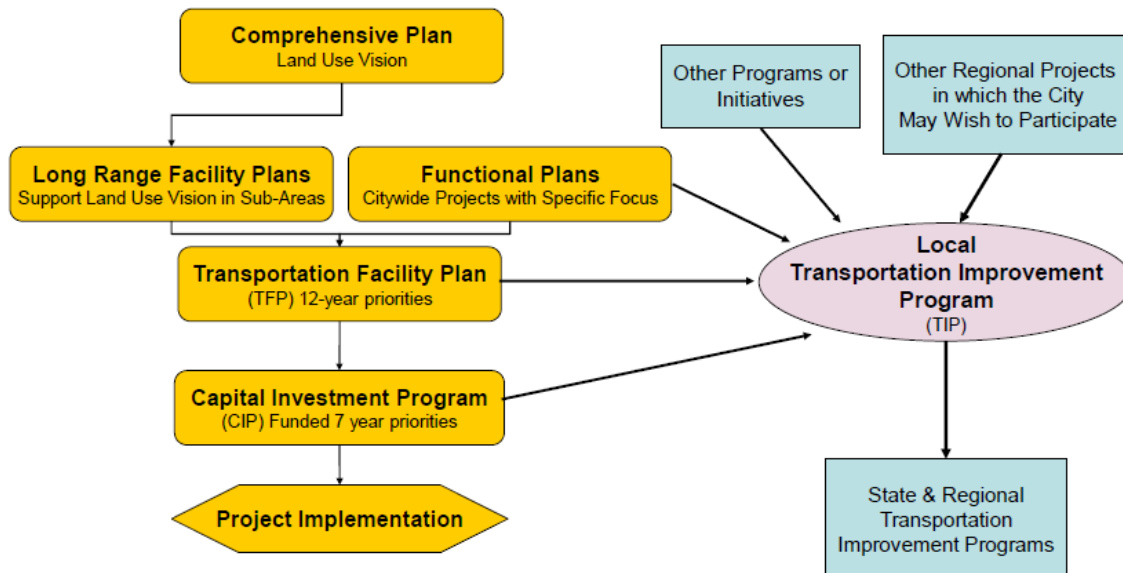
The CTPL was developed by the Transportation Commission and adopted by the City Council as part of the 2015 update to the Comprehensive Plan. There were six localized transportation facility plans and several subarea transportation plans in separate sections of the Comprehensive Plan. These dispersed plans each contained a separate list of projects, a total of 781 transportation projects overall. Since these plans and lists were created over many years, individual projects were often completed,

outdated, redundant, conflicting with one another, or inconsistent with the City's current land use planning objectives. The consolidation of these project lists in 2015 was the mechanism to repeal completed or outdated projects and eliminate redundancies and conflicts that existed between the project descriptions in different plans. Subsequent transportation planning – for example, the Downtown Transportation Plan and the Eastgate Transportation Study – added new projects to the CTPL through amendments to the Comprehensive Plan.

The TIP project list essentially duplicates the CTPL, however the TIP is more responsive to changed circumstances because it is updated annually, separate from any Comprehensive Plan Amendment process. In contrast, updating the CTPL required a formal amendment to the Comprehensive Plan – a process that could be done annually, but that required several additional steps beyond the Transportation Commission process, including initiation by the City Council, and study sessions, public hearing, and recommendation from the Planning Commission.

Because of this extra process to amend the Comprehensive Plan, that in the end created a duplicate project list, staff recommended to repeal the CTPL and to use the TIP as the one aggregated listing of planned transportation projects for Bellevue. On December 13, 2021, the City Council passed Ordinance No. 6632 which repealed the CTPL from Volume Two of the Comprehensive Plan and provided direction to use the TIP as the one Citywide inventory of planned transportation projects.

The diagram below depicts the relationship between Bellevue's Local TIP and the City's multi-phased transportation planning and capital programming process, including the CIP and TFP.



Boxes on the left depict the stages of transportation project development, from policy development and planning to project prioritization, funding and implementation.

Transportation Facilities Plan (TFP)

The highest priority projects identified in sub-area long-range plans are included in the Citywide 12-year TFP, a financially constrained plan. Projects in the TFP form the basis for Transportation Impact Fee

calculations and a Citywide environmental analysis of projected land use and traffic growth, which is used in the City's development review procedures.

TFP projects are prioritized again, along with other projects – scoped to address emerging operational, safety and maintenance needs identified by City staff, the public or other sources – before implementation funding is allocated in the 7-year Capital Investment Program (CIP) Plan.

TIP

Because **Local TIPs are not revenue constrained**, jurisdictions can include projects they would choose to implement within the timeframe, if funding were available. Attached is the recommended City of Bellevue 2022-2027 Local TIP which is comprised primarily of a project list. The comprehensive list includes four sections of projects:

- Section I. TIP Reference Nos. 1-32: Uncompleted projects included in the Adopted 2021-2027 Capital Investment Program Plan – full or partial funding secured;
- Section II. TIP Reference Nos. 33-78: Unfunded projects included in the Adopted 2019-2030 Transportation Facilities Plan (TFP);
- Section III. TIP Reference Nos. 79-105: Other unfunded local projects identified in the Comprehensive Transportation Project List or scoped by completed Alternative Analyses and Planning or Pre-design Studies; and,
- Section IV. TIP Reference Nos. 106-110: Regional or Outside Agency-led projects in which the City may choose to participate financially.

There are 24 new projects and two new project descriptions recommended to be added to the TIP as follows:

- Nine projects (TIP Nos. 4a, 5a, 6, 22a, 22b, 22c, 22d, 28a, and 29f) are new Capital Investment Program (CIP) projects. These projects would be added to Section I of the TIP,
- Thirteen projects (TIP Nos. 35, 46, 68, 69, 70, 71, 72, 73, 74, 75, 76, 77, and 78) are preliminary 2022-2033 Transportation Facilities Plan (TFP) projects. These projects would be added to Section II of the TIP,
- One project (TIP No. 105) is a remaining Comprehensive Transportation Project List project not previously accounted for in the TIP. This project would be added to Section III of the TIP; and
- One project (TIP No. 110) is a new regional project. This project would be added to Section IV of the TIP.

Eighteen projects are recommended to be removed from the current 2022-2027 TIP as they will be substantially completed by the end of 2022 or have been superseded by another project or process.

The project costs listed in the "Project Funding Categories" columns of the attachment represent, in most cases, the actual level of funding budgeted or estimated to be needed by the City during the six-year timeframe of the Local TIP. Exceptions to this method are the placeholder figures utilized for the costs associated with several TIP projects including TIP Reference Nos. 29 (Neighborhood Sidewalk

Program), 79 (Pedestrian and Bicycle Implementation Initiative) and all projects in Section IV (106-110); (Regional or Outside Agency-Led Projects in which the City may choose to participate financially). These figures provide general placeholders for currently unsecured funding necessary to advance implementation of these broader plans and projects. Because the Local TIP is not revenue constrained, project costs are given one of two designations:

- Secured Funding. Projects with secured funding have local or other sources of funding dedicated to support full or partial project implementation.
- Unsecured Funding. This designation reflects the portion of project costs that have no dedicated source of funding. Projects with unsecured funding at any level are included on the list for planning purposes, should funding become available within the six-year timeframe.

TIP Public Hearing before the Transportation Commission

A Public Hearing on the recommended City of Bellevue 2023-2028 TIP was held as part of the Transportation Commission's May 12 meeting. One letter was received by Wright Runstad & Company supporting the projects in the TIP and one person representing the company reiterated that support during the public testimony portion of the hearing. After the public testimony and thorough discussion, the Transportation Commission approved the recommended TIP project list.

Transportation Commission Recommendation

By unanimous vote at their May 12 meeting, and as further described in the attached transmittal memorandum, the Transportation Commission recommends Council adoption of the recommended City of Bellevue 2023-2028 Transportation Improvement Program.

POLICY & FISCAL IMPACTS

Policy Impact

State law:

RCW 35.77.010 mandates that all local jurisdictions annually adopt and submit to the state a six-year program of transportation improvements, known as the Local TIP.

Comprehensive Plan:

Adopting the annual TIP directly supports Comprehensive Plan Policy TR-131 to "Seek state and federal funds for transportation capital, maintenance, and operations." To be eligible to seek federal and state funding, the City must comply with state law and adopt an annual TIP.

Fiscal Impact

There is no direct fiscal impact of adopting the 2023-2028 Transportation Improvement Program. However, it is often a pre-requisite that projects be listed on an approved TIP to become eligible for federal and state grant funding programs.

OPTIONS

1. Adopt the Resolution adopting the City of Bellevue 2023-2028 Transportation Improvement Program (TIP).

2. Do not adopt the Resolution and provide alternative direction to staff. Failure to adopt an updated Local TIP before July 1 would cause the City to be out of compliance with state law and potentially jeopardize the City's ability to seek grant funding for transportation projects.

ATTACHMENTS & AVAILABLE DOCUMENTS

- A. Recommended City of Bellevue 2023-2028 Transportation Improvement Program
 - B. Transportation Commission Recommendation Memorandum
- Proposed Resolution No. 10101

AVAILABLE IN COUNCIL LIBRARY

N/A