

2019-2025 Early Look Capital Investment Program (CIP)

Executive Summary:

- The early look 2019-2025 CIP adds 2 years of funding to the 2017-2023 CIP.
- The 2019-2025 CIP early look forecasts approximately \$94 million for discrete projects over the 2019-2025 CIP, including the voter approved levies (Fire, Neighborhoods, and Parks); removing the voter approved levies, the amount for discrete project is \$56 million
- The majority of the \$56 million of available funding is in years 2024 and 2025.
- The City Manager will propose his Preliminary Budget in late fall 2018 (October).

Council Discussion:

Tonight's discussion of the General Capital Investment Program (CIP) focuses on the addition of years 2024 and 2025 to the 2017-2023 CIP. Staff seeks any early feedback the Council may wish to provide as the City Manager begins to prepare his Preliminary Budget.

Background

As with historical practice and policy, the early look 2019-2025 CIP:

- Extends the years to include 2024 and 2025 to the 2017-2023 Adopted CIP,
- Adds to the existing debt service the estimated debt service for the TIFIA loan starting in 2024 at \$5.2 million,
- Brings forward ongoing programs that maintain existing infrastructure in accordance with Comprehensive Finance Management Policy XI.I, growing at inflation only,
- Continues all voted levies (Fire, Neighborhoods, and Parks) in accordance with voted ballot measure language,
- Adjusts revenue forecasts to be in line with the General Operating Fund forecast, and
- Accounts for actual 2017 revenues and expenditures, noting the amounts of project carry-forward into 2018 as appropriate.

Early Look 2024-2025 CIP

The City is projecting an estimated total of \$190 million in revenues to fund capital activities in years 2024 and 2025. In accordance with Council policy and practice, the first call on revenues is debt service payments (\$49 million) to meet contract obligations. Secondly, in alignment with Council's long-term policy to maintain what has been built before building new, ongoing programs that maintain existing infrastructure (\$47 million) are also noted. Finally, restricted voter approved levy funded projects (\$38 million) are noted. This amount includes the Fire, Neighborhood Congestion and Connectivity, and Parks levies for 2 years. As noted in the table below, the net remaining for non-levy discrete projects is estimated at \$56 million for years 2024



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and 2025. Discrete projects are defined as having distinct start/end dates and build an individual asset. These estimates are in line with past CIP discussions.

Early Look – Estimates for Discussion Only. All Amounts Will be Updated as the City Manager Prepares His Preliminary Budget	2024-2025 Amount (in millions)*				
Total Revenues Projection (All Funding Sources)	\$	190			
First Call on Funding Debt Service Payment		(49)			
Projects that Maintain Existing Infrastructure		(47)			
Subtotal Prior to Discrete Projects	\$	94			
Restricted Levy-Discrete Projects (Fire, Parks, Neighborhoods)		(38)			
2024-2025 Total Available Funding for Non-Levy Discrete Projects	\$	56			

^{*}Totals may not foot due to rounding

Debt Service

• Debt service for 2024 and 2025 totals approximately \$49 million (\$24.7 million annually) for all long-term debt including an estimated \$5.2 million annual TIFIA debt service payment which begins in 2024. See 'Notable CIP Activity' section below for further details regarding the TIFIA loan.

Ongoing Programs

Ongoing programs are those that implement the Council's policy to maintain existing
infrastructure before building new, totaling an estimated \$47 million in 2024 and 2025
(\$23.5 million annually). The ongoing programs estimates were calculated by adding
inflation to the 2023 amounts. As the City Manager prepares his Preliminary Budget,
these estimates will be revised.

Levy Funded Activities

- **Fire Facilities Levy** In November 2016, Bellevue voters passed the Fire Facilities Levy that will raise approximately \$120 million over 20 years to construct a new fire station and a warehouse space to store and repair special equipment, and to complete capital needs for the nine existing fire stations. The early look 2019-2025 CIP includes \$14 million for 2024 and 2025 (\$7 million annually) in accordance with the voted ballot language.
- Neighborhood Congestion, Safety and Connectivity levy Also passed by the voters in November 2016, the Neighborhood Congestion, Safety and Connectivity levy will help the City address a backlog of neighborhood safety, connectivity, sidewalk, bicycle, technology, congestion relief and maintenance projects. The Levy is projected to raise approximately \$140 million over 20 years. The early look 2019-2025 CIP includes \$17 million for 2024 and 2025 (\$8.5 million annually) in accordance with the voted ballot language.



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• Parks Levy – Parks & Natural Area levy was approved by the voters in 2008 to fund the \$40 million parks capital program over 20 years. The capital portion of the measure increased the property tax levy by \$3.4 million and will be collected over a total of 20 years, expiring in 2028. The early look 2019-2025 CIP includes \$7 million for 2024 and 2025 (\$3.5 million annually) in accordance with the voted ballot language.

Notable CIP Activity

• Transportation Infrastructure and Innovation (TIFIA) loan

On June 9, 2017 the City closed a TIFIA loan in the amount of \$99.6 million in project proceeds at a closing interest rate of 2.86 percent. Debt service of 35 years will begin in 2024; 2 years post substantial completion of the BelRed Street Network Project – a combination of 12 multimodal roadways to support the new BelRed neighborhood in the heart of the City. TIFIA is a reimbursement based loan, where the City will expend costs, and then the US DOT will reimburse in the form of a loan. Interest that accrues prior to the first debt service payment will be capitalized. Under the loan agreement, the first debt service payment is in 2024. The early look 2019-2025 CIP estimates the annual payment at \$5.2 million. The actual debt service payment will not be known until substantial completion in 2023.

• Council Contingency CIP Fund

The Council Contingency (G-107) was adopted at \$1.5 million in the 2017-2023 CIP plan. At the Mid-Biennium, in November 2017, Council created an Arts and Culture Fund by setting up a new Project G-112 in the CIP to be funded with the existing Council Contingency of \$200,000 per year from 2018-2022, for a total of \$1 million. In addition, on March 12, 2018 Council authorized the City to spend up to \$250,000 of the Council CIP Contingency to study questions surrounding feasibility, financing, scope and operations of an Aquatics Facility in Bellevue and the Eastside area. This leaves \$250,000 of available contingency in 2018.

Next Steps

The City Manager is beginning to prepare his 2019-2025 Preliminary CIP which will be presented to Council in the fall. It is important to note that the 7-year CIP Plan will be balanced as required by the City's Comprehensive Finance Management Policy XI-M.

Council Budget Workshop - March 26, 2018 2019-2025 Early Look Capital Investment Program (CIP)^a

2019-2025 Early Look General Capital Investment Program	2017 Carry Forwards	2018 Available Budget		2020 Amended Budget (Includes Latest Revenue Forecast)		2022 Amended Budget (Includes Latest Revenue Forecast)	2023 Amended Budget (Includes Latest Revenue Forecast)	2024 Early Look Budget (b)	2025 Early Look Budget (b)	Total Project Cost Through 2025
REVENUES										
Beginning Fund Balance		67,974	0	(0)	(0)	0	0	22,369	57,358	-
Short-term Cash Flow Borrowing*		21,272	9,838	-	-					
Transportation Infrastructure Finance and Innovation Act (TIFIA) Loan	31,486	32,114	10,919	10,052	21,201	17,068	2,297	-	-	
Subtotal Miscellaneous	31,486	53,386	20,756	10,052	21,201	17,068	2,297	-	-	-
MAJOR TAXES										
Retail Sales Tax	-	18,672	19,524	19,741	20,525	20,703	21,595	21,581	22,513	
Online Sales Tax	-	357	517	615	680	741	808	880	959	
B&O Tax	-	12,257	12,813	13,570	14,262	14,925	15,609	16,368	17,106	
Real Estate Excise Tax (REET)	-	15,712	15,836	16,117	16,675	17,370	17,892	18,437	18,942	
Parks Levy	-	3,389	3,389	3,388	3,390	3,388	3,389	3,389	3,389	
2015 Levy Revenue (New Sales Tax Contribution)	-	694	694	694	694	694	694	694	694	
Fire Facilities Levy (passed 11/2016)	-	6,344	6,458	6,572	6,686	6,801	6,918	7,038	7,162	
Neighborhood Congestion, Safety and Connectivity Levy (passed 11/2016)	-	7,613	7,749	7,887	8,023	8,161	8,301	8,446	8,595	
Motor Vehicle Fuel Tax (MVFT)	-	1,589	1,659	1,734	1,812	1,884	1,954	2,026	2,101	
Subtotal Major Taxes		66,626	68,638	70,317	72,745	74,666	77,159	78,859	81,462	-
INTERGOVERNMENTAL										
Federal Grants	2,754	3,815	-	-	-	-	-	-	-	
Grants	6,920	20,846	1,500	3,918	-	-	-	-	-	
Interlocal Contributions	14,103	19,498	513	99	99	175	175	175	175	
Rents and Leases	-	30	30	30	30	30	30	30	30	
Subtotal Intergovernmental	23,777	44,189	2,043	4,047	129	205	205	205	205	-
OTHER RESOURCES										
Transfers from Other City Funds	-	729	529	652	350	350	350	350	350	
WA State Funding - Annexation Sales Tax	-	2,160	-	-	-	-	-			
Private Contributions	-	176	27	27	28	29	29	29	29	
Sale of Fixed Assets	3,454	3,454	-	-	-	-	-			
Investment Interest	-	247	247	247	247	247	247	247		
Transportation Impact Fees	-	1,000	1,000	3,000	6,000	6,000	6,000	3,000	3,000	
Miscellaneous Revenues (Multiple Projects)		-	-	-	-	-	-			
Subtotal Other Resources	3,454	7,766	1,803	3,927	6,625	6,626	6,626	3,626	3,626	-
Grand Total Revenues	58,717	239,941	93,241	88,343	100,701	98,564	86,287	105,059	142,651	-
Total Expenditures	142,620	239,941	93,241	88,343	100,701	98,564	63,918	47,700	48,367	1,368,149
Ending Fund Balance		0	(0)	(0)	0	0	22,369	57,358	94,284	-

^{*}The short-term cash flow borrowing assumes 100% expenditures. Historically, the City spends between 65% and 85% of annual expenditures, therefore the additional cash flow borrowing is not anticipated. Short-term Cash Flow Borrowing is modeled to address near term cash flow. It is modeled as fully paid back within seven years per Policy. The city will not be issuing any borrowing at this time. This is used for modeling purposes only. If any borrowing is needed in the future, staff must return to Council.

Adds to the existing debt service the estimated debt service for the TIFIA loan starting in 2024 at \$5.2 million,

Brings forward ongoing programs that maintain existing infrastructure in accordance with Comprehensive Finance Management Policy XI.I, growing at inflation only,

Continues all voted levies (Fire, Neighborhoods, and Parks) in accordance with voted ballot measure language,

Adjusts revenue forecasts to be in line with the General Operating Fund forecast, and

Accounts for actual 2017 revenues and expenditures, noting the amounts of project carry-forward into 2018 as appropriate.

⁽a) This is an early look for planning purposes and is subject to change as the City Manager prepares the City's preliminary budget.

⁽b) Extends the years to include 2024 and 2025 to the 2017-2023 Adopted CIP

			2019 Amended	2020 Amended	2021 Amended	2022 Amended	2023 Amended			
			Budget (Includes			Total Project				
	2017 Carry	2018 Available	Latest Revenue	2024 Early Look	2025 Early	Cost Through				
2019-2025 Early Look General Capital Investment Program	Forwards	Budget	Forecast)	Forecast)	Forecast)	Forecast)	Forecast)	Budget (b)	Look Budget (b)	2025

EXPENDITURES

Debt Service G-69	Supplemental CIP Debt Funding (2027)										
G-69	Supplemental CIP Debt Funding (2027)										
	Supplemental Cir Best Funding (2027)	-	985	979	986	981	980	982	977	980	17,853
G-82	City Hall Debt Service (2043)	-	6,554	6,560	6,550	6,546	6,552	6,552	6,551	6,569	98,745
G-83	M&II LTGO Bond Debt Service (2030)	-	865	865	863	865	862	863	863	866	12,962
G-89	2013 LTGO Bond Debt Service (2032, LRF-2037)	-	4,837	4,834	4,835	4,834	4,836	4,837	4,834	4,834	61,201
G-98	Cash Flow Borrowing Payback	-			3,596	8,974	22,029	664			35,263
G-100	2015 20 Year LTGO Bond Debt Service (2034)	-	6,202	6,205	6,206	6,203	6,202	6,203	6,204	6,205	62,035
G-101	TIFIA Debt Cost Service (2056)	19	119	-	-	-	-	-	5,186	5,186	11,022
PW-R-82	Public Works Trust Fund Loan - Principal (2026)	-	40	40	40	40	40	40	40	40	1,710
PW-R-83	Public Works Trust Fund Loan - Interest (2026)	-	2	2	1	1	1	1	1	0	124
	Subtotal Debt Service	19	19,604	19,484	23,076	28,445	41,502	20,141	24,656	24,681	300,915
Economic Gi	rowth & Competitiveness										
CD-33	Grand Connection/Land Use Wilburton Zoning	85	85	_	-	-	-	-			1,000
CD-37	Downtown Community/Livability	562	1,362	650	500	500	500	554			4,153
CD-44	Grand Connection - Early Implementation	500	1,500	1,000	500	500	-	-			3,500
G-38	Expanded Community Connectivity	148	336	200	200	250	100	100			1,497
G-93	Community Network Connectivity	140	190	50	50	100	100	100			650
G-103	Eastside Rail Corridor Project	2,231	2,481	-	-	-	-	-			2,500
G-105	Competitiveness and Collaboration	469	519	50	146	-	-	-			796
G-107	Council Contingency2	-	500	-	-	-	-	-			500
G-108	Supplemental Housing Trust Fund Investment	-	40	-	-	-	-	-			80
G-109	Affordable Housing Contingency	500	1,000	500	500	500	500	500			3,500
G-112	Arts and Culture Fund2	-	200	200	200	200	200	-			1,000
	Subtotal Economic Growth & Competitiveness	4,636	8,213	2,650	2,096	2,050	1,400	1,254	-	-	19,176
Safe Commu	nity		-								
G-110	Citywide Security Improvements	127	227	100	_	_	_	_			350
PS-16	Fire Facility Maintenance	887	2,852	2,008	1,953	2,001	2,055	2,115	2,178	2,244	30,766
PS-63	Fire Facility Master Plan	9,920	9,920	-	8,000	4,000	-	-	2,170	_,	22,100
PS-64	Fire Station 10 (Levy)	6,040	12,190	6,150	_	-	_	_			18,450
PS-65	Fire Station 4 (Levy)	-	-	-	6,150	6,150	6,150	6,150			24,600
PW-M-19	Major Maintenance Program	129	1,147	1,050	1,080	1,109	1,142	1,175	1,210	1,247	17,193
	Subtotal Safe Community	17,104	26,337	9,308	17,183	13,260	9,347	9,440	3,389	3,490	113,458

	2019-2025 Early Look General Capital Investment Program	2017 Carry Forwards	2018 Available Budget			Budget (Includes	2022 Amended Budget (Includes Latest Revenue Forecast)	Budget (Includes	2024 Early Look	2025 Early Look Budget (b)	Total Project Cost Through 2025
Improved M	Iobility and Connectivity										ı I
CD-30	Station Area Planning Implementation	500	1,000	500	1,500	1,500	1,000	-			5,500
PW-M-1	Overlay Program	4,407	12,254	5,868	6,031	6,197	7,574	7,797	8,031	8,272	173,921
PW-M-2	Minor Capital - Traffic Operations	123	1,516	175	180	185	191	196	202	208	12,447
PW-M-7	Neighborhood Traffic Safety Program	52	392	350	360	370	381	392	404	416	11,472
PW-M-20	Minor Capital - Signals and Lighting	134	520	399	410	421	433	446	459	473	6,329
PW-R-46	Traffic Safety Improvements	190	304	117	120	124	127	131	135	139	4,523
PW-R-146	Northup Way Corridor Improvements	391	391	-	-	-	-	-			13,701
PW-R-156	ITS Master Plan Implementation Program	387	814	440	453	465	479	493			4,146
PW-R-159	East Link Analysis and Development	1,116	2,129	1,047	1,031	1,047	413	426			19,022
PW-R-160	NE 4th Street Extension - 116th to 120th Ave NE	898	898	-	-	-	-	-			35,842
PW-R-162	NE 6th Street Extension	140	(0)	-	-	-	-	-			960
PW-R-164	120th Ave NE Stage 2 - NE 8th St to NE 12th St	1,101	1,101	-	-	-	-	-			45,395
PW-R-166	124th Ave NE - NE Spring Boulevard to Ichigo Way (18th St)	19,153	19,153	9,458	-	-	-	-			33,439
PW-R-168	120th Ave NE (Stage 3) NE 12th St to NE 16th St	6,577	6,577	-	-	-	-	-			25,524
PW-R-169	124th Ave NE - NE 12th to NE Spring Boulevard	8,865	8,949	-	6,572	2,816	-	-			20,085
PW-R-170	130th Ave NE - Bel-Red Rd to NE 20th St	7,766	7,766	-	-	6,545	7,999	-			22,880
PW-R-172	NE Spring Blvd (Zone 1) - 116th to 120th Avenues NE	1,835	4,581	6,667	-	-	-	-			33,432
PW-R-173	NE Spring Boulevard (Zone2) - 120th to 124th Aves N	14,297	19,725	4,441	-	-	-	-			26,023
PW-R-174	NE Spring Boulevard - 130th to 132nd Ave NE	4,404	4,404	-	6,345	4,533	-	-			15,986
PW-R-177	Eastgate Subarea Plan Implementation	474	474	-	-	-	-	-			500
PW-R-182	Downtown Transportation Plan/NE 6th Street Station Access	(78)	372	600	2,000	1,200	1,200	1,300			9,031
PW-R-183	West Lake Sammamish Parkway, Phase 2	(46)	2,954	5,000	-	-	-	-			8,000
PW-R-184	Bellevue Way SE HOV Lane - 112th Ave SE 'Y' to I-90	2,110	3,280	-	-	-	-	-			4,400
PW-R-185	Newport Way Improvements - Somerset Blvd to 150th Ave	4,192	8,792	-	-	-	-	-			9,723
PW-R-186	120th Ave NE Stage 4 Design - NE 16th St to Northup Way	1,000	800	200	-	-	-	-			1,000
PW-R-187	Traffic Signal Controllers and Temporary Bus Stop	424	424	-	-	-	-	-			455
PW-R-188	Franchise Utility Relocation	570	570	-	-	-	-	-			570
PW-R-189	TOD, Station Area and Land Use Planning	939	1,298	161	165	169	124	128			2,690
PW-R-190	124th Avenue NE – NE 8th to NE 12th Street	905	340	565	-	-	-	-			919
PW-R-191	124th Avenue NE/Ichigo Way (NE 18th St) to Northup Way	12,230	13,296	-	62	11,249	6,161	-			30,796
PW-R-192	124th Avenue NE at SR 520	-	250	-	-	-	-	-			250
PW-R-193	BelRed Corridor Local Street Network	430	430	-	-	-	-	-			432
PW-R-194	West Lake Sammamish Parkway Phase 3	-	-	-	-	-	-	1,000			1,000
PW-R-198	Neighborhood Congestion Management (Levy)	1,888	3,888	2,000	2,000	2,000	2,000	2,000			14,000
PW-R-199	Neighborhood Safety & Connectivity (Levy)	3,633	9,033	5,400	5,400	5,400	5,400	5,400			37,800
PW-W/B-56	Pedestrian and Bicycle Access Improvements	24	1,144	467	480	493	508	523	539	555	13,361
PW-W/B-76	Neighborhood Sidewalks	1,274	2,920	1,167	1,200	1,232	1,269	1,306	1,345	1,386	17,427
PW-W/B-78	Mountains to Sound Greenway Trail	287	540	355	-	-	-	-			3,561
PW-W/B-81	108th/112th Aves NE - N. City Limit to NE 12th St	200	200	-	-	-	-	-			200
	Subtotal Improved Mobility and Connectivity	102,795	143,483	45,377	34,308	45,947	35,259	21,538	11,115	11,448	666,739

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	2019-2025 Early Look General Capital Investment Program	2017 Carry Forwards	2018 Available Budget	2019 Amended Budget (Includes Latest Revenue Forecast)	2020 Amended Budget (Includes Latest Revenue Forecast)	2021 Amended Budget (Includes Latest Revenue Forecast)	2022 Amended Budget (Includes Latest Revenue Forecast)	2023 Amended Budget (Includes Latest Revenue Forecast)	2024 Early Look	2025 Early Look Budget (b)	Total Project Cost Through 2025
Responsive	Government										
G-01	COB Fuel System Replacement	221	346	350	-	-	-	-			995
G-04	Hearing Assistance for Public Spaces	(33)	87	120	-	-	-	-			480
G-59	JDE System Upgrade and Enhancements	462	771	300	50	50	50	50			15,750
G-94	Enterprise Application Replacement Reserve	1,300	2,100	800	1,000	1,000	1,000	1,000	1,000	1,000	8,900
G-106	Interlocal Council Contingency	196	487	297	224	10	-	-			1,018
G-111	Long-Range Property & Facilities Plan	163	163	-	-	-	-	-			280
PW-M-15	Wetland Monitoring	40	91	52	54	55	57	53	55	56	606
	Subtotal Responsive Government	2,349	4,045	1,919	1,328	1,115	1,107	1,103	1,055	1,056	28,030
Ouality Neig	ghborhoods and Innovative, Vibrant, & Caring Community		-								
CD-11	Public Art Program	850	1,200	350	350	350	350	350			7,956
CD-22	Enhanced Right of Way and Urban Boulevards (ERUB)	282	782	500	500	500	500	500			6,399
CD-41	Civic Center Plan	-	350	200	-	-	-	-			550
NEP-2	NEP-2.0 Neighborhood Enhancement Program	1,700	2,425	725	725	725	725	725			6,525
NIS-2	Neighborhood Partnerships	392	472	80	80	80	80	80			1,687
P-AD-27	Park Planning & Design	438	738	300	300	300	300	300	300	300	9,157
P-AD-79	King County Parks Levy	(846)	(432)	414	-	-	-	-			5,584
P-AD-82	Park & Open Space Acquisition (Levy)	3,443	5,834	1,275	1,275	1,275	1,500	1,500			16,478
P-AD-83	Bellevue Airfield Park Development (Levy)	854	854	-	-	-	-	-			1,520
P-AD-92	Meydenbauer Bay Phase 1 Park Development	(473)	6,577	-	-	-	-	-			17,222
P-AD-95	Surrey Downs Park Development (Levy)	(47)	2,067	5,074	-	-	-	-			8,029
P-AD-96	Mercer Slough East Link Mitigation	188	188	200	1,300	640	-	-			2,340
P-AD-100	Gateway/NE Entry at Downtown Park (Levy)	(61)	2,939	-	-	-	-	-			3,000
P-R-02	Enterprise Facility Improvements	-	300	300	300	350	350	350	350	350	13,503
P-R-11	Parks Renovation & Refurbishment Plan	1,429	6,289	4,975	5,408	5,548	6,024	6,513	6,709	6,910	105,209
PW-W/B-49	Pedestrian Facilities Compliance Program	51	158	110	114	117	120	124	128	132	2,737
	Subtotal Quality Neighborhoods and Innovative, Vibrant, & Caring Community	8,198	30,739	14,503	10,352	9,885	9,949	10,442	7,487	7,692	207,898
Carry Forw	ard Projects (Approved Prior with Current Period Carry Forward)			-							
CD-19	Advancing the Vision of the Pedestrian Corridor	59	59	-							739
PW-R-181	East Link MOU Commitments	7,460	7,460	-							54,355
P-AD-94	Inspiration Playground at Downtown Park (Levy)	-,.50	-,								3,801
PW-R-180	Annexation Area Transportation Capital	-	-	-							1,069
22 230	Miscellaneous Expenditures (Multiple Projects)		_	-							-,
	Subtotal Carry Forward Projects	7,519	7,519	-							59,964