

CITY COUNCIL AGENDA MEMORANDUM

SUBJECT

Ordinance 1) authorizing execution of a state funding agreement (and supplements if necessary) with the Washington State Department of Transportation (WSDOT) for acceptance of \$14,000,000 in state Connecting Washington Account (CWA) funding for the construction phase of the Factoria Crossing segment of the Mountains to Sound Greenway Trail project; 2) authorizing execution of a separate interlocal (Participating) agreement (and supplements if necessary) with WSDOT for acceptance of \$2,055,000 in state I-405/Renton to Bellevue project funds for the construction of a joint benefit retaining wall required by the project; 3) amending the 2017-2023 General Capital Investment Program (CIP) Plan to add a new project, Mountains to Sound Greenway Trail – Factoria Crossing (CIP Plan No. PW-W/B-83) with a total project budget of \$17,555,000; and, 4) amending the 2017-2023 CIP to transfer \$1,500,000 in project cost savings from the 120th Avenue NE (Stage 3) project (CIP Plan No. PW-R-168) to the new project.

FISCAL IMPACT

State Funding Agreement

Executing the state funding agreement will provide, on a reimbursable basis, up to \$14,000,000 in state CWA funding for the construction phase of the Factoria Crossing segment (from I-405 to 132nd Avenue SE) of the Mountains to Sound Greenway Trail project.

WSDOT Participating Agreement

Executing the Participating Agreement with WSDOT will provide, on a reimbursable basis, approximately \$2,055,000 in state I-405/Renton to Bellevue project funds for the construction of a joint benefit retaining wall required by both the State's I-405 expansion project and the City's Factoria Crossing project.

New Project

The 2017-2023 CIP Plan includes the Mountains to Sound Greenway Trail project (PW-W/B-78) which funds preliminary design for the full corridor from Factoria Boulevard SE to Lakemont Boulevard SE. Staff recommends that as full implementation funding is secured for the various segments of the corridor that a new project be established. By securing the funds described above, staff recommends that a new project, Mountains to Sound Greenway Trail – Factoria Crossing (New CIP Plan No. PW-W/B-83) be established in the 2017-2023 CIP Plan. The project scope provides for final design, acquisition of required right of way and construction of the Factoria Crossing segment. The proposed project description and scope is included as Attachment B.

The total cost to complete the scope of this project is estimated to be \$17,555,000 with \$16,055,000 of funding secured with the proposed execution of the state funding agreement and the interlocal agreement with WSDOT, which leaves a \$1,500,000 funding gap. Staff proposes that this funding gap be filled by a transfer of existing local fund budget from the 120th Avenue NE (Stage 3) project which is substantially complete with project cost savings. These actions will amend the 2017-2023 CIP Plan to add a new project, Mountains to Sound Greenway Trail – Factoria Crossing (New CIP Plan No. PW-W/B-83). 2017-2018 budget appropriation will remain unchanged as the State CWA and WSDOT funding will occur in the 2019-2020 biennium.

Funding Source	Amount
State CWA Funding	\$14,000,000
WSDOT Funding	\$2,055,000
City of Bellevue Funding via transfer from PW-R-168	\$1,500,000
Total	\$17,555,000

STAFF CONTACTS

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Eric Miller, Implementation Planning Manager, 452-6146

Transportation Department

POLICY CONSIDERATION

Comprehensive Plan:

The overall Mountains to Sound Greenway Trail project is specifically listed in the Comprehensive Plan's Comprehensive Transportation Project List (CPTL No. 61). The project is also listed specifically within the 2009 City of Bellevue Pedestrian & Bicycle Transportation Plan (Project No. O-137-N). The project and the actions proposed in this memorandum will advance multiple Comprehensive Plan Policies, including:

- TR-20 directs that the City, "Scope, plan, design, implement, operate, and maintain the multimodal transportation system in a corridor approach within and across Mobility Management Areas."
- TR-40 directs that the City, "Work actively and cooperatively with other Eastside jurisdictions and regional and state agencies to plan, design, fund and construct regional transportation projects that support the City's Comprehensive Plan."
- TR-45 directs that the City, "Develop and implement inter-local agreements for cooperative solutions for mutual land use and transportation concerns."
- TR-68 directs that the City, "Integrate pedestrian and bicycle access to transit as a means to serve neighborhoods."
- TR-105 directs that the City, "Implement the Pedestrian and Bicycle Transportation Plan and prioritize projects that:
 1. Address safety issues;
 2. Provide access to activity centers;
 3. Provide access to the transit and school bus systems;
 4. Complete and connect planned pedestrian or bicycle facilities;
 5. Develop primary north-south and east-west bicycle routes through the City;
 6. Improve multimodal level of service along travel corridors; and,
 7. Serve residents who have special accessibility needs."
- TR-124 directs that the City, "Support including facilities for pedestrians and bicycles when planning, designing and constructing enhancements to I-90, I-405 and SR-520."
- TR-131 directs that the City, "Seek state and federal funds for transportation capital, maintenance and operations."

BACKGROUND

Project Background

The Mountains to Sound Greenway Trust was organized in 1991 to set aside from urbanization the forested corridor of I-90 from Seattle through the Cascade Mountains so that current and future

generations could always enjoy the scenic, recreational, and historic qualities/amenities along the 100-mile corridor. The Trust's success in conserving more than 130,000 acres of scenic and recreational lands led to the designation of the Mountains to Sound Greenway as a National Scenic Byway in 1998.

On March 24, 2008, staff provided Council with a Management Brief on the partnership with the Mountains to Sound Greenway Trust to apply for a grant from the National Scenic Byways program for a Feasibility and Design study for the three-mile long gap in the Mountains to Sound Greenway regional trail that runs adjacent to I-90 within the Eastgate area of Bellevue.

On September 6, 2011, Council accepted a \$158,312 federal grant (Ordinance No. 6017) for Feasibility and Design study on the three-mile Mountains to Sound Greenway regional trail alignment through the Eastgate/I-90 area. The study was completed in December 2012 and included public outreach, conceptual engineering work, and development of an implementation strategy to complete an alternatives analysis for the alignment selected by the Eastgate/I-90 Land Use and Transportation Plan Technical Advisory Committee in 2011.

On July 15, 2014, Council accepted a \$470,000 federal Transportation Alternatives Program grant (Ordinance No. 6165) to advance design and environmental work on the at-grade segments of trail between Factoria Boulevard and 150th Avenue SE. This grant advanced the design to completion in 2015.

On February 2, 2015, Council accepted a \$796,000 federal Congestion Management and Air Quality Mitigation (CMAQ) grant (Resolution No. 8875) to advance the design of multiple trail segments, including the segment for design of the structures to allow grade-separated trail crossings of I-405/I-90 interchange ramps and Factoria Blvd.

On December 5, 2016, Council adopted Ordinance No. 6333 adopting the 2017-2023 CIP Plan which includes funding to advance the design and environmental analysis for the "grade-separated" Factoria Crossing segment of the Mountains to Sound Greenway Trail and all of the "at grade" trail segments of the project between Factoria Blvd. and Lakemont Blvd. (CIP Plan No. PW-W/B-78).

Connecting Washington Account Funding

On November 9, 2015, the City was notified that the Mountains to Sound Greenway project was selected to receive \$14 million in Connecting Washington Account (CWA) – "Tier Pedestrian & Bicycle funding. At that time the funds were not designated for appropriation by the state legislature in a near term biennium, meaning the funds may not have been appropriated until the late 2020s or early 2030s.

On March 28, 2018, the City was formally notified that the Mountains to Sound Greenway project was selected to receive funding in the state's 2018 Supplemental Transportation Budget.

WSDOT Participating Agreement

The Mountains to Sound Greenway Trail crosses underneath I-405 in the immediate vicinity of the I-405/I-90 interchange. A WSDOT design team has been in the early stages of design of the I-405/Renton to Bellevue project. City Transportation Design Division staff assigned to the Mountains to Sound Greenway Trail project have coordinated closely with the WSDOT project design team throughout the design of the Factoria Crossing project due to the intertwined crossing of the projects. Through this coordinated design process, it has been determined that both projects are in need of a retaining wall in a specific location where a single structure can serve the needs of both projects. It has also been determined that it is in the best interest of both projects that the construction sequencing of the trail

project occur in advance of the larger highway project. For these reasons the state has agreed to reimburse the City for a mutually agreed upon cost share of the joint benefit retaining structure.

EFFECTIVE DATE

If approved, this Ordinance becomes effective on June 1, 2018.

OPTIONS

1. Adopt the Ordinance 1) authorizing execution of a state funding agreement (and supplements if necessary) with the Washington State Department of Transportation (WSDOT) for acceptance of \$14,000,000 in state Connecting Washington Account (CWA) funding for the construction phase of the Factoria Crossing segment of the Mountains to Sound Greenway Trail project; 2) authorizing execution of a separate interlocal (Participating) agreement (and supplements if necessary) with WSDOT for acceptance of \$2,055,000 in state I-405/Renton to Bellevue project funds for the construction of a joint benefit retaining wall required by the project; 3) amending the 2017-2023 General Capital Investment Program (CIP) Plan to add a new project, Mountains to Sound Greenway Trail – Factoria Crossing (CIP Plan No. PW-W/B-83) with a total project budget of \$17,555,000; and, 4) amending the 2017-2023 CIP to transfer \$1,500,000 in project cost savings from the 120th Avenue NE (Stage 3) project (CIP Plan No. PW-R-168) to the new project.
2. Do not adopt the Ordinance and provide alternative direction to staff. By not adopting the Ordinance to authorize execution of the agreements and amend the CIP, the City may lose the opportunity to coordinate construction and share costs with WSDOT on this important project. At a minimum, the construction of this trail segment and grade separated ramp and roadway crossings may be delayed for several years, until after the state's I-405/Renton to Bellevue project is complete through this vicinity.

RECOMMENDATION

Option 1

MOTION

Move to adopt Ordinance No. 6413 1) authorizing execution of a state funding agreement (and supplements if necessary) with the Washington State Department of Transportation (WSDOT) for acceptance of \$14,000,000 in state Connecting Washington Account (CWA) funding for the construction phase of the Factoria Crossing segment of the Mountains to Sound Greenway Trail project; 2) authorizing execution of a separate interlocal (Participating) agreement (and supplements if necessary) with WSDOT for acceptance of \$2,055,000 in state I-405/Renton to Bellevue project funds for the construction of a joint benefit retaining wall required by the project; 3) amending the 2017-2023 General Capital Investment Program (CIP) Plan to add a new project, Mountains to Sound Greenway Trail – Factoria Crossing (CIP Plan No. PW-W/B-83) with a total project budget of \$17,555,000; and, 4) amending the 2017-2023 CIP to transfer \$1,500,000 in project cost savings from the 120th Avenue NE (Stage 3) project (CIP Plan No. PW-R-168) to the new project.

ATTACHMENTS

- A. Vicinity Map
- B. Proposed CIP Project Description (PW-W/B-83)
- C. CIP Project Description (PW-R-168)

Proposed Ordinance No. 6413

AVAILABLE IN COUNCIL DOCUMENT LIBRARY

- A. Draft WSDOT State Funding Agreement
- B. Draft WSDOT Participating Agreement