CITY OF BELLEVUE CITY COUNCIL

Summary Minutes of Regular Session

November 21, 2016 Council Chamber 8:00 p.m. Bellevue, Washington

PRESENT: Mayor Stokes and Councilmembers Lee, Robertson, Robinson, Slatter, and

Wallace

ABSENT: Deputy Mayor Chelminiak

1. Call to Order

The meeting was called to order at 8:08 p.m., with Mayor Stokes presiding.

2. Roll Call, Flag Salute

Councilmember Wallace led the flag salute.

- 3. Approval of Agenda
- → Councilmember Wallace moved to approve the agenda, and Councilmember Slatter seconded the motion.
- \rightarrow The motion carried by a vote of 6-0.
- 4. Communications: Written and Oral
- (a) Terry Barr expressed concerns regarding the location selected for Fire Station 10, including the impacts to property owners and the traffic congestion currently in the area during rush hour.
- (b) Saghar Rasoulamini said she is the newly appointed municipal relations liaison for Students of Bellevue College. She said the students have appreciated building a positive relationship with the City in recent years. Students look forward to working together to address affordable housing and other issues of mutual interest.
- (c) Julia Tai thanked the Council for its efforts to provide a homeless shelter. However, she expressed concern regarding the proposed site near the Eastgate Park and Ride, Bellevue College, and 235 townhomes. She said homeowners were not notified of the proposed

project. She noted the college's Running Start program for high school students. Ms. Tai expressed safety concerns related to the proposed low-barrier shelter, which will include men with mental, social, and medical problems. She suggested an approach with smaller shelters focused on specific homeless populations. She would like to help the homeless and not enable them. Ms. Tai encouraged the City to work with residents and, if a citizens advisory committee is established, to appoint more residents than homeless advocates to the committee.

(d) Marty Roberts spoke on behalf of Backstage Dance Studio and expressed her concerns about the proposed men's homeless shelter near her business. She questioned whether studies have been completed regarding the project and its impacts. She expressed concern about the ability to ensure public safety given that the shelter will house addicts, sex offenders, mentally ill individuals, and men with criminal records. She understands the need for the shelter and services. However, she would like to see a public outreach and engagement process. She questioned the City's efforts to gather information and educate the community.

Responding to Councilmember Robinson, the City Manager said staff would note the questions raised during oral communications and provide responses to the Council in the near future.

- (e) Jim Black referenced the petition of 2,320 individuals who are concerned about the proposed men's shelter. He questioned the public process for the project and asked whether the City intends to establish a citizens committee. He said there is a level of fear in the community and it is important to have a solution that includes everyone.
- (f) Patrick Bannon, President of the Bellevue Downtown Association (BDA), invited everyone to participate in Bellevue's Magic Season and the many related events and activities in the Downtown and at the Bellevue Botanical Garden. He said the ice arena has moved this year to Ashwood Park near the library.
- (g) Paul Bell, an Eastgate resident, thanked the City for its efforts to reach out to neighbors and Bellevue College regarding the proposed men's shelter. He expressed support for creating a safe space for men to improve their lives and move forward. He asked the City to continue supporting the shelter.
- (h) Jahkari Singh spoke in support of the proposed Eastgate men's shelter. He said he is the external legislative affairs representative for Bellevue College students. He believes this is an ideal location due to the adjacent health and social services. He said students researched the issue of homelessness and organized a public forum to discuss the needs of the individuals who will live at the shelter. He said the project includes a day center and permanent housing, and is a good location for homeless individuals who are currently attending Bellevue College. He said the homeless men currently sleeping on campus will have a place to go for help.

Mayor Stokes thanked everyone for their input regarding the proposed homeless shelter. He said the Council and staff are working to address questions and issues and to expand public involvement in the project. Mayor Stokes encouraged everyone to work together to achieve the best solution.

Responding to Councilmember Slatter, the City Manager said staff will present information on the public process during the next discussion regarding the shelter.

Councilmember Robertson requested information in the next week's meeting packet regarding the public involvement plan, including potentially creating a citizens advisory committee. She noted, for the public, that the Council meeting packets are posted online in advance of Council meetings the following Mondays. While typically posted on Fridays, the meeting packet will be posted on Wednesday before the Thanksgiving holiday.

5. Reports of Community Council, Boards and Commissions

(a) Preliminary 2017-2023 Parks and Community Services Department's Capital Investment Program (CIP) Plan

Stuart Heath, Chair of the Parks and Community Services Board, expressed the Board's support for the Parks Capital Investment Program and encouraged the Council to continue its commitment to the voters. He noted the Board's submittal in the meeting packet. He said the Board is pleased that the City will continue to fund the first phase of development of Meydenbauer Bay Park. He said the Board recommends that \$3.25 million of the Council contingency fund be used to design and construct Tyler Park and the 140th Avenue Park in the Bridle Trails area.

Chair Heath said the parks levy is not intended to fund all parks needs for 20 years. Additional funds will be needed to create parks in the BelRed area, provide additional green space in the Downtown, create the Grand Connection, complete neighborhood parks, and to address emerging needs. He said a strong park system contributes to economic and environmental benefits for cities, and residents enjoy free recreation and the opportunity to experience a sense of community.

Councilmember Robertson said she wants to be sure the Council has the opportunity to discuss the Board's proposed use of contingency funds during the next budget discussion. She questioned the anticipated sources and timing for the use of the contingency fund. Ms. Robertson thanked Board members for their work and residents for their involvement in the budget process.

Councilmember Robinson questioned the approach for identifying how many parks there should be, where parks should be, and the type of programming that should be provided.

Parks and Community Services Director Patrick Foran said information on planned parks is contained within the City's Parks and Open Space System Plan. The three high priority areas for park development are the BelRed area, the completion of Downtown Park, and a number of neighborhood parks. The BelRed Land Use Plan identifies park properties, which are primarily along the stream corridors. The Downtown Implementation Plan identifies potential locations for

park facilities. There are additional areas in Bellevue to be developed for open space and for preserving vegetation and habitat.

Responding to Councilmember Robinson, Mr. Foran said Bridle Trails and Newport Hills have been identified as areas with a need for parks.

Referring to the tree canopy, Ms. Robinson questioned whether there is a way to create more opportunities for planting trees in partnership with private development. Mr. Foran said the Bridle Trails park proposal uses a parcel that otherwise could have been developed as a number of single family homes. Similarly, park acquisitions in Newport Hills preserve a heavily forested area.

Responding to Councilmember Slatter, Mr. Foran said City staff has been working on park design with the Bridle Trails neighborhood over the past year. Staff has been working with residents of Newport Hills for approximately six years to develop a plan for parks properties in that neighborhood. In further response, Mr. Foran said maintenance expenses will be provided through a budget proposal when the parks are completed. Ms. Slatter said she would like information on the scope of the maintenance activities.

- 6. Report of the City Manager: None.
- 7. Council Business and New Initiatives: None.
- 8. Consent Calendar
- → Councilmember Robertson moved to approve the Consent Calendar, and Councilmember Robinson seconded the motion.
- → The motion to approve the Consent Calendar carried by a vote of 6-0, and the following items were approved:
 - (a) <u>Council Meeting Minutes</u>
 Minutes of November 7, 2016 Study Session
 Minutes of November 7, 2016 Regular Session
 - (b) Updated Council Eastside Rail Corridor Interest Statement.
 - (c) Ordinance No. 6318 amending Chapter 23.76 of the Bellevue City Code, specifically amending sections 23.76.010, 23.76.025, 23.76.030, 23.76.035, 23.76.040, 23.76.042, 23.46.045, 23.76.050, 23.76.060, 23.76.070, 23.76.080, 23.76.085, 23.76.086, 23.76.090, 23.76.093, 23.76.095, 23.76.100, 23.76.110, 23.76.140, 23.76.160, 23.76.170; 23.76.175; 23.76.180; 23.76.185; 23.76.190; providing for severability; and establishing an effective date.
 - (d) Ordinance No. 6319 amending the City of Bellevue Transportation Development Code, Chapter 14.60, to incorporate Low Impact Development Principles by

- amending Sections 14.60.110 (Street frontage improvements); 14.60.120 (Landscaping in right-of-way, easements and access tracts); and 14.60.170 (Street ends); providing for severability; and establishing an effective date.
- (e) Resolution No. 9182 authorizing execution of a General Services contract with Canber Corporation, d/b/a Canber Corps, for landscaping services at various park sites and facilities for an initial two-year term, with the option to renew for an additional two years, for a total contract value of \$1,027,164.52 plus any Statemandated prevailing wage increase and/or City-approved special or unanticipated market condition that does not exceed the Consumer Price Index (CPI-U, Seattle-Tacoma-Bremerton) for the most recently completed calendar year.
- (f) Ordinance No. 6320 related to a residential parking zone; repealing Ordinance No. 5282; establishing Residential Parking Zone 17; and delegating authority to the City Manager or designee to establish time-limited parking or time of day restrictions for vehicles without a Zone 17 permit on an as-needed basis on various streets in the Enatai Neighborhood.
- (g) Resolution No. 9183 authorizing execution of a General Services contract with Total Landscape Corporation for landscaping services at various park sites and facilities for an initial two-year term, with the option to renew for an additional two years, for a total contract value of \$248,186.52 plus any State-mandated prevailing wage increase and/or City-approved special or unanticipated market condition that does not exceed the Consumer Price Index (CPI-U, Seattle-Tacoma-Bremerton) for the most recently completed calendar year.
- (h) Resolution No. 9184 authorizing execution of a General Services contract with Plantscapes Horticultural Services for landscaping services at various park sites and facilities for an initial two-year term, with the option to renew for an additional two years, for a total contract value of \$238,195.68 plus any Statemandated prevailing wage increase and/or City-approved special or unanticipated market condition that does not exceed the Consumer Price Index (CPI-U, Seattle-Tacoma-Bremerton) for the most recently completed calendar year.
- (i) Resolution No. 9185 authorizing execution of the professional services agreement with Transpo Group to update the 2004 Intelligent Transportation Systems (ITS) Master Plan, in an amount not to exceed \$160,000.
- (j) Motion to award Bid No. 16101 for Meydenbauer Bay Park Sewer Line Replacement to IMCO General Construction, as the lowest responsible and responsive, bidder in the amount of \$2,618,604.90 (CIP Plan No. S-69).
- (k) Resolution No. 9186 Resolution authorizing annual benchmarking and reporting of energy use in select municipal facilities.

- (l) Resolution No. 9187 authorizing execution of Amendment No. 1 to water and sewer utility assumption agreement between the Cities of Bellevue and Issaquah.
- (m) Resolution No. 9188 authorizing execution of a General Services contract with Total Landscape Corporation for landscaping services at various park sites and facilities for an initial two-year term, with the option to renew for an additional two years, for a total contract value of \$259,874.60 plus any State-mandated prevailing wage increase and/or City-approved special or unanticipated market condition that does not exceed the Consumer Price Index (CPI-U, Seattle-Tacoma-Bremerton) for the most recently completed calendar year.
- (n) Ordinance No. 6321 amending Chapter 24.06 of the Bellevue City Code, specifically amending sections 24.06.040, 24.06.045, 24.06.060, 24.06.065, 24.06.080, 24.06.125; providing for severability, and establishing an effective date.
- (o) Resolution No. 9189 authorizing execution of a General Services contract with Monarch Landscaping, d/b/a Signature Landscape Services LLC, for landscaping services at various park sites and facilities for an initial two-year term, with the option to renew for an additional two years, for a total contract value of \$148,171.44 plus any State-mandated prevailing wage increase and/or City-approved special or unanticipated market condition that does not exceed the Consumer Price Index (CPI-U, Seattle-Tacoma-Bremerton) for the most recently completed calendar year.
- (p) Motion to approve payment of claims and payroll for the period October 1, 2016 through October 31, 2016.
- (q) Ordinance No. 6322 amending Chapter 3.60 of the Bellevue City Code to provide additional time for the newly established Salary Commission to conclude work and file a salary and compensation schedule with the City Clerk in 2016.

9. Public Hearings

(a) Final Public Hearing on the 2017-2018 Budget and 2017-2023 Capital Investment Program (CIP) Plan

Interim Finance Director Toni Call introduced the third and final public hearing on the 2017-2018 Budget and the 2017-2023 Capital Investment Program (CIP) Plan. She noted that the Council received the City Manager's preliminary budget on October 17 and has held a number of discussions since that time.

- → Councilmember Robertson moved to open the public hearing, and Councilmember Slatter seconded the motion.
- \rightarrow The motion carried by a vote of 6-0.

Mayor Stokes reviewed the rules for the public hearing, which allow three minutes for each speaker to make comments.

The following individuals came forward to comment:

- 1. Diana Thompson spoke on behalf of the Bellevue Network on Aging and encouraged hearing accessibility in Bellevue. She thanked the Council for providing the looping technology in City Hall and at the Bellevue Youth Theatre. She noted that Bellevue residents of all ages have hearing loss. She asked the Council to fund the proposal to expand hearing assistive technology in public buildings.
- 2. Yimin Chen spoke in support of studying the feasibility of creating a multicultural center in Bellevue. The center would be a hub for cultural exchange to bring the entire community closer together, and would have a positive impact on property values, tourism, and a sense of community identity.
- 3. Prannay Pradeep, a sophomore at Interlake High School, spoke in support of establishing a multicultural center in Bellevue to bring the community together under one roof. He said this region is a melting pot and he noted the slogan that "Bellevue Welcomes the World."
- 4. Tom Brooke, a Redmond resident, spoke in support of a multicultural center in Bellevue, noting the importance of being aware of our neighbors around the world. He said he has lived outside of the United States for a number of years, and he believes the center has the potential to bring people together.
- 5. J.D. Yu spoke about the Guan Yin statue relocation. He said the proposal provides the opportunity to make the statue culturally correct and to increase its visibility.
- 6. Dr. Bang Huang said it is important to properly relocate and display the Guan Yin statue.
- 7. Cooper Engst, representing Wright Runstad & Company, noted a letter recently sent to the Council. He said it is critically important to fund the completion of the Spring Boulevard Zone 2 project (between 120th and 124th Avenues); 120th Avenue NE, Phases 2 & 3; the 124th Avenue NE project; and the Wilburton Trestle project.
- 8. Marc Berejka, representing REI, spoke about maximizing the sustainability of the new REI headquarters site in the Spring District. He encouraged funding for Spring Boulevard projects and said he is excited about the potential for public-private partnerships.
- 9. Judy Faast, representing Hopelink, thanked the Council for its commitment, leadership, and partnership with Hopelink. She encouraged the Council to increase its contribution to the ARCH (A Regional Coalition for Housing) Trust Fund to provide critical affordable housing in north and east King County.

- 10. Patrick Bannon, President of the Bellevue Downtown Association (BDA), thanked the Council for presenting a balanced capital plan. He thanked the Council for its support of the neighborhood transportation and public safety levies. He asked the Council to fully fund the Bellevue Way SE HOV project and the NE 6th Street extension project. He requested continued engagement in Sound Transit 3 (ST3) planning and a continued focus on moving economic development priorities forward.
- 11. Julie Miller, President of the Bellevue Arts Museum (BAM) Board of Trustees, encouraged the City's continued support of the museum and listed the economic impact and quality of life benefits for the community.
- 12. Barbara Sherland, Secretary of the BAM Board of Trustees, requested the City's support of the museum to avoid insolvency and to maintain the arts fair, museum, performances, youth education, and other activities. The five key components of BAM's business model over the next 16 months are: 1) a \$9 million fundraising campaign, 2) increased revenue and decreased expenses, 3) renovation of the facility through a grant from Kemper Development Company, 4) the potential sale of the building's air rights to Kemper Development Company, and 5) requested long-term support from the City through an annual \$250,000 commitment over the next 10 years to underwrite education programs.
- 13. Mitch Smith, Vice President of the BAM Board, urged the Council to support the funding request for the Bellevue Arts Museum.
- 14. Mike Schwartz, representing the YWCA, thanked the Human Services Commission for its funding recommendations supporting two YWCA programs: YWCA Family Village permanent supportive housing and YWCA Eastside employment services. He thanked the Council for its ongoing support of A Regional Coalition for Housing (ARCH), and asked the Council to consider increasing it financial contribution to ARCH.
- 15. Angela Murray, Director of the Sophia Way program in Bellevue, requested an increased financial contribution to the ARCH Housing Trust Fund. She described the difficulties in finding affordable housing for the women served by the program.
- 16. David Bowling, Executive Director of Congregations for the Homeless, thanked the Council for the City's ongoing support, including funding for the Eastside winter shelter at Lincoln Center. He encouraged the Council's continued support of programs addressing homelessness and affordable housing.
- 17. Enrica Hampton, representing the Kindering Center, thanked the Council for its funding and spoke about the importance of supporting community services. She thanked the Human Services Commission for its 2017-2018 funding recommendation.
- 18. Joy Scott, representing the Housing Development Consortium of Seattle-King County, said the organization works with partners across King County and has joined with eight Eastside nonprofit service providers to urge a tripling of the ARCH Eastside Housing

- Trust Fund for the 2017-2018 budget cycle. She thanked the City for its participation in ARCH and for its ongoing contributions.
- At approximately 9:58 p.m., Councilmember Robinson moved to extend the meeting by 20 minutes. Councilmember Lee seconded the motion.
- \rightarrow The motion carried by a vote of 6-0.
- 19. Mvrad Khan, a resident of Yarrow Point, asked the Council to provide funding for a squash program for both adults and youth. He commented that squash tournaments benefit tourism and provide economic impact for the community.
- 20. David Allen, a resident of Woodridge Hill, thanked the Council for providing the neighborhood hiking trail and asked the Council to provide funding for the development of the Eastside Rail Corridor, including the Wilburton Trestle.
- 21. David Sturtevant, representing the Mountains to Sound Greenway Trust Board and Executive Committee, spoke in support of the City's commitment to developing the Eastside Rail Corridor.
- 22. Vicky Clarke, East King County Policy Manager for the Cascade Bicycle Club, encouraged more funding for the City's Bicycle Rapid Implementation Plan. She asked the Council to provide funding for the development of the Eastside Rail Corridor trail across the Wilburton Trestle and the Wilburton Gap over I-405.
- 23. Courtney Landoll, representing the Trust for Public Land, noted that she is a member of the Eastside Greenway Alliance as well. She spoke in support of funding to continue to develop trail connections to I-90, the Factoria area, NE 8th Street, and the Wilburton Trestle.
- 24. Michelle Hilhorst, Co-Chair of the Newport Hills Community Club's parks committee, said she was pleased to see that the Tyler property is under consideration for funding. She thanked the Parks and Community Services Board for proposing that the project be included in the budget. She noted the importance of parks and preserving green space during the current high level of development activity.
- 25. Lei Wu complimented the Council for its fiscal responsibility. She encouraged the Council to provide adequate funding for studies of proposed projects, including public involvement activities.
- → Councilmember Robertson moved to close the public hearing, and Councilmember Robinson seconded the motion.
- \rightarrow The motion carried by a vote of 6-0.

10. <u>Land Use</u>: None.

11. Other Ordinances, Resolutions and Motions

(a) Ordinance No. 6323 amending the City of Bellevue Land Use Code to incorporate Low Impact Development Principles by amending Chapters 20.20 (General Development Requirements); 20.25 (Special and Overlay Districts); 20.50 (Definitions); and Part 20.30D (Planned Unit Development); providing for severability; and establishing an effective date.

City Manager Brad Miyake introduced discussion of Ordinance No. 6323, noting that staff is prepared to respond to questions previously raised by the Council.

Catherine Drews, Assistant City Attorney, highlighted elements of the Land Use Code Amendment to adopt Low Impact Development (LID) Principles. She recalled that the project involved an opportunity analysis of the City Code, public workshops and meetings, and Council and staff discussions.

The proposed Land Use Code amendments reduce impervious surface limits in certain land use districts, incorporate new hard surface and alternative impervious surface limits, limit the amount of pervious surfaces, and allow zero lot line development in Planned Unit Developments (PUDs).

Ms. Drews recalled that, during the October 24 Study Session, the Council asked staff to confirm that surface limits for schools and religious institutions had been addressed. Ms. Drews said schools and religious institutions are located in single-family residential land use districts. She said Footnote 36 of Land Use Code section 20.20.010 provides impervious surface limits for non-residential uses in residential zoning districts. The language does not address hard surfaces or alternative surfaces. Ms. Drews said staff recommends that the Council amend Footnote 36 to apply to all surfaces.

Ms. Drews said the next step following Council adoption of Ordinance No. 6323 is review and consideration by the East Bellevue Community Council.

Responding to Councilmember Lee, Ms. Drews said that impervious surface limits are typically lower in single-family residential districts than in commercial districts. Footnote 36 has historically allowed 80 percent impervious surfaces for schools and religious institutions in residential districts. She said staff wants to ensure that the 80 percent carries through to the hard surface and alternative maximum impervious surface limits.

Responding to Mayor Stokes, Ms. Drews clarified that the revision to the footnote strikes "impervious surface" and adds "maximum" to apply to all surfaces.

Councilmember Robertson observed that an alternative would have been to identify schools and churches in residential zones as non-confirming uses, which could create a problem for rebuilding structures if destroyed for some reason. Ms. Drews confirmed that the City wants to preserve the land uses in their current locations. Ms. Robertson expressed support for the ordinance.

→ Councilmember Robertson moved to adopt Ordinance No. 6323, as amended in the Council's desk packet. Councilmember Wallace seconded the motion.

Mr. Wallace thanked staff for the revision to Footnote 36.

- \rightarrow The motion carried by a vote of 6-0.
- 12. <u>Unfinished Business</u>: None.
- 13. Continued Oral Communications: None.
- 14. <u>New Business</u>: None.
- 15. Executive Session: None.
- 16. Adjournment

At 10:15 p.m., Mayor Stokes declared the meeting adjourned.

Kyle Stannert, CMC City Clerk

/kaw